



R05-14-R-020

CITY OF JANESVILLE

Wisconsin's Park Place

January 13, 2014

Mr. Matthew Didier
EPA Region V
77 West Jackson Boulevard
Chicago, IL 60604-3507

Mr. Don West
Environmental Management Support, Inc.
8601 Georgia Avenue, Suite 500
Silver Spring, MD 20910

Dear Mr. Didier and Mr. West:

As you accept this application, the City of Janesville, Wisconsin is intensely focused on returning many idle, contaminated, underutilized and vacant properties into productive and useful properties in or near our historic downtown riverfront. This effort has been fostered by dedicated staff and elected officials, brought to life by the partnership and commitment of business/property owners, residents, community organizations, and service providers participating in numerous working groups organized through the City of Janesville Comprehensive Brownfield Program. This local "horsepower" has been substantially leveraged by the commitment of USEPA to Janesville in the form of \$400,000 in Communitywide Hazardous Substances and Petroleum Assessment Grants (2011) and a \$200,000 Area-Wide Planning Grant (2013). Through the ongoing partnership of USEPA, we have sustained wide-spread energy and support for redevelopment and revitalization with the completion of a Communitywide Brownfield Inventory (CBI), numerous Phase One and Phase Two Environmental Assessments (including two high-leverage/high-visibility downtown Brownfield sites) and initial development of an action-oriented Redevelopment and Implementation Strategy (RIS) focused on the central city riverfront and six (6) catalytic redevelopment sites. The commitment of USEPA to the City of Janesville has directly led to tangible results. The USEPA Brownfields Revolving Loan Fund (RLF) Grant will provide a source of implementation funding for the City of Janesville Brownfield Assessment and Area-wide Planning efforts focused in or near the Janesville historic downtown riverfront.

The past five (5) years have brought a fair share of challenge to the City of Janesville. In summer of 2008, the City of Janesville suffered a catastrophic 500-year flood event that directly caused nearly \$40 million in damages. In December, 2008 the Janesville General Motors Assembly Plant closed. The closure of the Janesville General Motors Assembly Plant eliminated almost 6,000 jobs – over 2,700 former GM employees and the City of Janesville employment base shrunk by over 17% in under two (2) years. These challenges notwithstanding, the city has persevered by focusing on our irreplaceable assets: an historic and largely intact city center positioned along the banks of an iconic river, a dedicated and dynamic workforce of industrial heritage, and a citizenry that is committed to a quality of life centered on sustainable and

CITY MANAGER'S OFFICE

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responsible stewardship of our land, water, and human resources. Indeed, more than at any time in our City's history, these events have galvanized a sense of collaboration and forward-thinking amongst elected and appointed officials, leaders of business and industry, community organizations, citizens, and a dedicated and committed City of Janesville staff professionals.

The USEPA Revolving Loan Fund Grant is essential to the success of the City of Janesville Brownfield Assessment and Area-wide Planning efforts focused in or near the Janesville historic downtown riverfront. The USEPA Revolving Loan Fund Grant will dedicate a source of dollars for cleanup and redevelopment of brownfield properties in or near the Janesville historic downtown riverfront. The USEPA and the City of Janesville partnership will serve as a visible and highly-impactful example of mutual collaboration of the public and private sector – at every level – a commitment to responsible, sustainable development of the lands within our community's borders.

a. Applicant Identification:	City of Janesville, WI, 18 N. Jackson Street, Janesville, WI 53548
b. DUNS#	07-384-1025
c. Funding Request:	i. Revolving Loan Fund Grant, ii. Federal Funds Requested: \$700,000, no cost-share waiver requested iii. Contamination: Hazardous Substances, 75% (\$525,000); Petroleum Substances, 25% (\$175,000)
d. Location:	City of Janesville, Rock County, WI
e. Project Director:	Ryan Garcia, Economic Development Coordinator, P.O. Box 5005, Janesville, WI 53548, Phone: (608) 755-3180, Fax: (608) 755-3196, Email: garciar@ci.janesville.wi.us
Chief Executive:	Kathleen Voskuil, City Council President, P.O. Box 5005, Janesville, WI 53548, Phone: (608)754-7116, Fax: (608) 755-3196, Email: voskuilk@ci.janesville.wi.us
g. Submittal Date:	January 15, 2014
h. Project Period:	October 1, 2014 – September 30, 2019
i. Population:	63,441 Janesville, Wisconsin (2010 U.S. Decennial Census)

Please note that Janesville qualifies for several of the special considerations shown on the "Other Factors Checklist", attached as Appendix VI of this proposal. On behalf of our community, I greatly appreciate your support and consideration of the City of Janesville USEPA Revolving Loan Fund Grant request. Please do not hesitate to contact me regarding the City of Janesville Comprehensive Brownfield Program or our USEPA grant proposal.

Sincerely,



Kathleen Voskuil, City Council President
City of Janesville, Wisconsin

EPA RLF GRANT RANKING CRITERIA: NARRATIVE PROPOSAL**1. Community Need (15 points)****1.a. Targeted Community And Brownfields**

1.a.i. Community and Target Area Description. Located along the Interstate 90/39 “Logistics Corridor”, the City of Janesville is a proud, dynamic, and industrial-rooted community of over 63,000 residents in south-central Wisconsin’s Rock County. Within two hours of Chicago and within an hour of the urban centers of Milwaukee and Madison, Wisconsin, and Rockford, Illinois, Janesville functions as a regional hub for employment, shopping, health care, education, and entertainment. Today’s “Downtown” Janesville first grew up in the mills, shops, and warehouses on both banks of the Rock River, and the City’s industrial base broadened to serve national markets and lay the foundation for a strong local economy throughout the 20th Century. Janesville’s most recent past, however, has included periods of economic decline, increased pressures for sprawling development, a 500-year flood event, and the loss of the region’s largest private employer – General Motors’ (GM’s) Janesville Assembly Plant less than one mile south of our downtown. Nonetheless, the city perseveres as a dedicated, close-knit, and hard-working community of “doers”, working to revitalize and redevelop Janesville’s most unique and permanent assets: the Rock River, a historic Downtown, and charming historic neighborhoods. This proposal is an extension of an ongoing community-wide commitment of attention and resources that is focused on the Rock Renaissance Area – a 1.8-mile segment of the Rock River and surrounding lands in the center of Janesville.

Janesville has established a Comprehensive Brownfields Program (hereafter referred to as “Program”) intended to protect public health and the environment, remove blight, and cleanup sites in order to prime redevelopment. Our Program has been substantially supported through a 2011 EPA Communitywide Assessment Grant and 2013 EPA Area-wide Planning Grant, including as an early step a Brownfields Inventory & Prioritization Process (BIPP) which used a total of 17 criteria for redevelopment potential, environmental conditions, and community development goals (prepared through an inclusive community input process) to rank and prioritize sites that included 205 parcels totaling more than 400 acres. Eight out of the top 10 priority sites, and 14 out of the top 20, are located in an area we dubbed the “Rock Renaissance Area” through this process. 60 parcels out of 221 in the Rock Renaissance Area were found to have one or more recognized environmental conditions. Given the fact that the area historically housed mills, manufacturers, warehouses, foundries, tanneries, and a host of other industrial users, these findings validated designation of the Rock Renaissance Area as a principal area of focus in our Program. We have targeted the Rock Renaissance area because it runs through the heart of our Downtown, contains a wealth of community facilities, and is adjacent to our most sensitive populations. Further, two federal highways (US 14 and US 51) and State highway 26 all converge and intersect in the area. A revitalized and vibrant Rock Renaissance area will have a huge economic and symbolic importance as we seek to rebuild our community, our economy, and our lives following the challenges caused by the 2008 flood and 2009 economic recession.

In addition to the results of our BIPP, adopted plans for the central city have recommended transitioning properties from industrial/heavy commercial uses to lower intensity commercial, residential, and green space uses, to improve the livability and viability of neighboring properties and/or to protect the environment (such as removing development from floodplains). However, the presence, or perceived presence, of contamination has led to direct disinvestment in many of these brownfield sites and surrounding properties, leading to increased code violations, degraded water quality, and an inability to attract new investment in addition to putting the nearby residents at risk from the potential for contaminants to migrate off-site.

1.a.ii. Demographics. While the Rock Renaissance Area focuses on our traditional commercial and industrial core and riverfront, the area overlaps neighborhoods that are home to our highest concentrations of sensitive populations including those living in poverty, minorities, youths under 18, and the elderly. Data for the Census tracts overlapping or immediately adjacent to the Rock Renaissance Area are provided in Table 1. These neighborhoods are part of a city and county that fall below state and national averages for many indicators of income and health. Janesville lies within Rock County, where infant mortality (7%) is higher than both state (5.7%) and national (6.1%) averages. In addition, Rock County ranks higher than the state average low birth weight (7.3%), physical health days (4 per last 30 days), and poor mental health days (3.2 per last 30 days)¹. The health of Rock County residents is not only impacted by the health decisions they make every day, including their level of physical activity and nutrition, but also through a variety of socio-economic factors. Janesville had an unemployment rate of 6.9% as of October 2013², and nearly ¼ of the children in Janesville live in poverty³. The Rock Renaissance area lies at the intersection of Census Tracts 1, 2, 3, and 4, profiled in Table 1.

Table 1: Demographic Information⁴

	Census Tract 1	Census Tract 2	Census Tract 3	Census Tract 4	City of Janesville	Rock County	Wisconsin	Nation
Population	897	2,688	2,705	3,736	63,441	159,964	5,686,986	308,745,538
Unemployment	19.9%	11.4%	16.1%	16.0%	8.7%	9.0%	6.7%	7.9%
Poverty Rate	27.6%	18.4%	50.4%	25.7%	12.6%	12.4%	11.6%	15.1%
Percent Minority	11.6%	5.0%	19.2%	13.1%	8.2%	10.3%	13.8%	27.6%
Hispanic or Latino	8.8%	3.5%	10.8%	9.1%	5.4%	7.9%	5.9%	16.0%
Median Household Income	\$17,791	\$42,768	\$27,065	\$35,452	\$48,752	\$49,716	\$51,914	\$49,445
Under 18 Years of Age	20.6%	23.5%	31.2%	27.4%	24.7%	25.1%	23.6%	24.0%
Over 65 Years of Age	17.7%	11.8%	6.1%	8.9%	13.9%	13.6%	13.7%	13.0%
Less than 9th Grade	2.5%	3.1%	8.1%	8.6%	3.1%	3.4%	3.7%	6.2%

The poverty rate in the Fourth Ward neighborhood (Census Tract 3) is estimated at over 50%, and the poverty rates of three of the four Census Tracts that make up our project area (at 27.6%, 50.4%, and 25.7%) are **double, triple, or even four times the 11.6% state poverty rate** and of the City as a whole (12.6%). Median incomes in the area range from \$17,791 to \$42,768, compared to \$48,752 for the entire City; and the number of minorities in three of the Census Tracts is significantly higher than the City of Janesville as a whole. In addition, 17.7% of the Census Tract 1 population is older than 65, with income- and age-restricted residential developments such as the River Place Apartments and Garden Court apartments located in the heart of the Rock Renaissance area and (in both cases) literally across the street from two of the priority sites to be addressed as part of the Brownfields Area-Wide Planning effort. Census Tract 3's population of residents under 18 is 31.2%, and vital institutions for youths including Wilson Elementary School, the YMCA of Northern Rock County, and Hedberg Public Library each lie adjacent to separate confirmed brownfields. These sites, in addition to being cornerstones of our Brownfields Area-Wide Plan, would similarly be considered very high priorities for RLF assistance.

¹ University of Wisconsin Population Health Institute, 2013

² U.S. Bureau of Labor Statistics, Accessed 12/23/2013

³ U.S. Bureau of the Census – American Community Survey (2012)

⁴ U.S. Bureau of the Census Summary Files (2010)

1.a.iii. Brownfields. Over 25% of the properties in the Rock Renaissance Area exhibit known environmental conditions, and Environmental Assessments completed using the City's 2011 Assessment Grant have revealed the presence of VOCs (especially petroleum volatile constituents) and Inorganics (including arsenic, lead, and selenium) in soil and groundwater. The Rock Renaissance Area is the oldest part of Janesville, where the city and its industries grew up around the Rock River. Phase I Assessments reveal a range of historic land uses within this the area including metallurgy, warehousing, foundries, tanneries, as well as gas stations, automotive repair shops, dry cleaners, and more. There is both known and perceived groundwater and soil contamination scattered throughout the area.

1.a.iv. Cumulative Environmental Issues. Coupled with the proximity and proportion of brownfield sites to the near-downtown neighborhoods introduced above, other environmental issues present additional public health, environmental justice, and economic vitality concerns. Census Tracts 1 through 4 are characterized almost exclusively by older homes, constructed 65 or more years ago. Accordingly, the city's highest concentrations of lead-poisoning incidents in children are found in the near-downtown Census Tracts. Just west of the Rock Renaissance Area and forming a hard edge to the surrounding neighborhoods, a major freight rail switching yard presents challenges with respect to noise, aesthetics, air quality, and pedestrian safety and connectivity. These conditions are encumbrances upon sensitive populations and have historically inhibited investment and improvement in properties and contributed to the economic decline of this area.

1.b. Impacts on Targeted Community

Efforts to improve the quality of life in and around the Rock Renaissance Area are made all the more challenging by the general disinvestment in sites with known or perceived environmental conditions as found in the Rock Renaissance Area. These conditions impact the surrounding neighborhoods directly – and the community as a whole – in a number of ways. First, the necessity to address these environmental issues substantially increases the cost to develop the properties, thus placing them at a disadvantage to greenfield, edge development. Equally importantly, the presence of contamination increases the potential for threats to human health, water quality, and community/neighborhood vitality if left unchecked. Currently, most of these sites are at best active but underutilized and declining in aesthetic condition and value, while at worst many sit idle, vacant, and rapidly deteriorating. This perpetuates both real and perceived problems of crime, vagrancy, and reduced tax base and property values on the impacted properties and in adjacent neighborhoods.

1.c. Financial Need

1.c.i. Economic Conditions. In addition to challenging demographics and a high proportion of brownfield properties, the Rock Renaissance Area was ground zero for two recent and significant economic disruptions that had regional impact. The first was a 500-year flood event along the Rock River in 2008 that shut down eight blocks of Main Street within our target area for nearly two months, as well as two of our riverfront parks (one within the target area, another just north) for over five weeks to repair flood damage. Residents, businesses, and service providers lost electricity and in several cases were forced to evacuate. Overall, the flood resulted in \$9,865,000 in public damages and \$28,825,000 in private damages⁵. Following the flood, the city utilized almost \$1.25 million in federal funding to purchase over nine acres of land for conversion to permanent green space and prevent further damage and loss from future floods. The city continues to work with property owners and state and federal authorities to strategically relocate structures and uses outside of flood-impacted areas to mitigate future impacts of flooding.

⁵ City of Janesville Community Development Department (2008)

The next significant blow was the closure of Janesville's General Motors Assembly Plant, less than a mile south of the Rock Renaissance Area. Until ceasing operations just before Christmas 2008, the Janesville Assembly plant had been employing 2,710 workers, of which 54% were City residents, and its closure led to layoffs and closures at several "Tier One" suppliers and other directly- and indirectly-related businesses such that Janesville was designated as an "Auto-Impacted Community" by the U.S. Department of Labor. Since March 2008, more than 4,000 auto industry jobs and 6,000 total jobs have been lost in the City – equal to a loss of more than 17% of the City's workforce.

1.c.ii. Economic Effects of Brownfields. The impacts of these events, as well as the national economic recession, have been significant and widely felt throughout the community. There is currently over 4 million square feet of idle/vacant industrial space in the City; and in terms of City operations, revenues have dropped by 25 percent since 2008. City employee wages are frozen, vacancies remain unfilled, and services are reduced. All of these conditions have led to a development and lending community that has become increasingly risk-averse in recent years. In such a climate, brownfield sites unfortunately become even less attractive as development options, as the perceived or real cost of investigating and addressing contamination caused by past uses hinders investment and redevelopment. In spite of this challenging situation, the City is successfully leveraging its 2011 USEPA Communitywide Assessment grant and 2013 USEPA Area-Wide Planning grant to sustain both the energy and local investment in our Program. We are committed to taking this Program as far as our existing and future resources allow, but we feel that a USEPA Brownfields Revolving Loan Fund grant is critical to leveraging investment from the private sector and advance our Program to accomplish site cleanup and redevelopment.

2. Program description and feasibility of success (30 points)

2.a. Program Description

2.a.i. Program Description. The goal of our Program is to protect public health and the environment, eliminate blight, and cleanup sites in order to be reused for economic and community purposes. The Program is directed by our Economic Development Department, with oversight provided by the Downtown Revitalization Committee (DRC) – a 12-member group representing ten public, private, and community-based organizations – that leads all community outreach efforts and provides ongoing general guidance to City staff and consultant team efforts in their day-to-day implementation of the Communitywide Assessment and Areawide Planning Programs. The DRC will play a key role in the selection and oversight of cleanup activities of sites in our Brownfields Revolving Loan Fund (BRLF). Our Program also coordinates with a Brownfields Health Monitoring Committee (HMC) comprised of 11 members from six local, state, and federal agencies and organizations. Lastly, our Program consists of a diverse team of City staff in addition to a qualified environmental professional (QEP) consultant and qualified redevelopment and planning consultant.

If awarded, our intention is to use the BRLF to provide remediation funds for qualified borrowers and stimulate private sector development and investment in property that would otherwise remain underutilized. We will immediately target projects that are located in the Rock Renaissance Area, thus leveraging resources such as existing and future TIF and CDBG to support our most critical projects without depleting limited municipal general funds. Janesville will utilize the requested \$700,000 grant to capitalize the loan fund at \$500,000 (\$375,000 hazardous and \$125,000 petroleum) and will subgrant up to an additional \$200,000 (\$150,000 hazardous and \$50,000 petroleum) for eligible purposes. Subgranted funds would equate to at most 29% of the total \$700,000 grant and therefore do not exceed the 50% EPA maximum for subgranted dollars. The general structure of the BRLF will consist of the following:

- Loan Review and Approval Process. Our loan review and approval process borrows from Janesville's existing revolving loan fund programs, valued at ±\$370,000 and managed by the City's Community Development Authority (CDA). Applications will be submitted to the Economic Development Department, who will work directly with applicants to assist them in understanding all requirements and in identifying and providing all required documents. Completed applications will be forwarded to a Loan Review Committee (LRC), which will be established as a first step in our BRLF process and consist of City staff, volunteer private financial experts, and a Qualified Environmental Professional. The LRC will review applications using criteria identified below and make recommendations to the DRC, who will review and decide on applications based on the conformity of the proposed project with our brownfield Program objectives, and then to the CDA, who will review and decide on applications based on the conformity with the parameters of our program. Action will be taken at advertised, public meetings and only after the public has been given an opportunity to appear before each and provide input. Approval from both the DRC and CDA will be required for a loan or subgrant to be awarded, but applicants who believe they have been unfairly denied may appeal those decisions to the Janesville City Council.
- Loan and Grant Review and Approval Criteria. Consistent with all EPA and other federal eligibility requirements, and the more detailed standards to be developed as part of the proposed Program Establishment Task, approval will be based on the following:
 - Compliance with redevelopment goals (consistency with adopted City plans and our Program and result in the appropriate level of investment for the site);
 - Compliance with sustainable remediation goals (consistency with sustainability policies modeled on the Wisconsin Department of Natural Resources (WDNR) Initiative for Sustainable Remediation and Redevelopment;
 - Compliance with project financial feasibility requirements including remediation costs;
 - Compliance with minimum owner equity requirements; and
 - Compliance with credit-worthiness requirements (proof of credit worthiness, including letters of credit or collateral as may be deemed necessary under BRLF policies).
- Loan and Grant Products. Under the more precise policies to be developed under Task 1 (see page 6) of our BRLF, the City will set up initial BRLF loans in a fashion similar to construction loans whereby interest only payments are made until the project is complete, at which point the loan becomes due in full. If the project complies with all program requirements and the redevelopment project finances require it, BRLF loans could then be rolled into longer term loans. The BRLF would take a second position on the property behind the primary lender. Other basic terms include:
 - Initial interest rate: 0-2.5% government and non-profit and 0-5% private
 - Initial term: maximum of 3 years (may be extended to achieve site closure from WDNR)
 - Long-term interest rate: 0-5% government and non-profit and 3-7% private
 - Terms for extended loans: maximum of 15 years
 - Maximum loan amount: \$200,000 per site

Up to \$200,000 in subgrants will be available for applicants who meet all criteria outlined above and who demonstrate their projects are not feasible but for the use of a subgrant. Further, applicants also shall demonstrate that their project will result in additional community benefits such as: (1) significant additional sustainability project features or methods; (2) significant community and local support; (3) reuse of a site for green space, open space, or public purpose; (4) direct proximity to sensitive populations; or (5) leverage of the subgrant to obtain other funds.

In addition to City staff, our LRC will benefit from the contractual assistance of a QEP. Under the guidance of our EPA Project Manager, the City has conducted separate consultant selection processes as part of our existing Assessment and Planning grants (received and implemented in 2011 and 2013) that met the requirements of 40 CFR Part 31.36. From these processes we've selected highly qualified and cost-competitive teams for a wide-range of brownfield-related services. These independent parties have been instrumental in helping us develop and implement our Program, and we anticipate the need to conduct another consultant selection process specific to the BRLF in accordance with federal regulation. As a member of the LRC, the selected QEP will assist borrowers/grantees with review of environmental assessment documents and development of cleanup plans. Our QEP will provide remediation oversight for all cleanup projects to ensure compliance with all applicable General Industry standards and/or Construction standards (29 CFR Parts 1910 & 1926) as well as the Hazardous Waste Operations and Emergency Response standard (29 CFR Part 1910.120) as may be applicable.

2.a.ii. Marketing and Targeting Strategy. The goal of our BRLF will be to seek and support applications that further our adopted community plans and particularly those for the Rock Renaissance area, whether they be private redevelopment projects for commercial or residential development, or projects that provide additional green space and public access to the Rock River. To promote the BRLF, we will capitalize on our strong ties to the local lending community, and the in-kind services of our three LRC bank representatives in particular, to help market the BRLF by: (1) creating marketing materials such as brochures, website, and information packages explaining BRLF details; (2) conducting face-to-face meetings with potential borrowers; and (3) partnering with lenders to jointly market loan products.

While the entire Rock Renaissance offers opportunities for use of the BRLF, we have identified six catalytic sites within the area, five of which are immediately adjacent to the Rock River and one of which is across South River Street from the Transit Transfer Center just 100 yards from the river. One anticipated RLF-eligible project is located at 55 South River Street, a former car dealership that contained three underground storage tanks (USTs) and designated as "Priority Area 1" in the ongoing Area-Wide Planning effort. After completing a Phase 1 ESA, the City purchased this property as part of a proposed riverfront redevelopment project that will involve removal of an adjoining parking structure located atop the River and the creation of a mixed-use area on this site and the river banks. Once the existing building is demolished, the City will conduct additional assessments (utilizing local, state or potentially another round of federal assessment funds – **not** the RLF) and pursue remediation as needed. Another Catalyst site is 110 South Water Street, containing three abandoned-in-place USTs. Our QEP believes there is a high probability that after 24+ years of no cathodic protection, one or more discharges likely would have occurred. The site was purchased by a group of local individuals specifically to ensure its ultimate redevelopment would complement the adjoining library and riverfront open space. Site eligibility for petroleum has been approved by WDNR for both of these sites. Based upon our QEP's experience, remediation of petroleum residues in soils in and around Janesville is estimated to cost \$50/ton and would be expected to range from \$150,000 to \$350,000 for each of these sites. These Catalyst sites and similar projects will be the primary target market for our BRLF.

As the Brownfields RLF matures in Janesville, we envision utilizing funds elsewhere within the Rock Renaissance Area, but also in key brownfields just outside its boundary. One such site is the primary properties that comprise the closed GM plant (the other site that ranked in our top ten sites), which the community is anxious to return to productive use. However, this plant is defined as an idled factory that the post-bankruptcy GM is maintaining in a reserve capacity. Due to contractual obligations, GM must maintain ownership of the plant until 2015, and the company has provided little assurance of if or when it would reopen the facility or what its plans are after 2015.

2.b.Task Description and Budget Table

2.b.i. Task Descriptions: As shown on Table 2, we plan to loan or subgrant the entire \$700,000 in requested EPA RLF grant funds (\$500,000 in loans and \$200,000 in grants) and use in-kind services and local cash match to cover all eligible programmatic costs. Based on the types of contamination within the Rock Renaissance area, 75% of the funds will be used for the cleanup of hazardous sites and 25% will be used for petroleum-only sites. In-kind programmatic costs for each task have been divided between loans and grants roughly based on the amount of funds available in each program. All programmatic costs will be covered by our local cost share consisting of in-kind services provided by City Staff, the Community Development Authority, and the proposed Loan Review Committee, loan and grant application fees, and other public and private funds. The City's request is based on the anticipated needs of those sites most primed for short term redevelopment. The City expects to be operating its BRLF for many years to come to successfully cleanup and position for reuse the many brownfield sites located throughout our community, so the proposed in-kind and contractual services in the initial establishment and marketing of the BRLF (Tasks 1 and 2) should pay dividends when we seek additional funds for the BRLF in the future to address other sites.

- *Task 1 – Establish Loan and Subgrant Program.* The City's Economic Development Department will work with the LRC to develop BRLF policies and processes that complement the structure and objectives outlined on pages 4 and 5 of this proposal – and in compliance with all federal requirements – which will be presented for review and final approval by the DRC and CDA. We estimate 340 in-kind staff hours at an average hourly rate of \$41.55/hr for this Task and estimate roughly 150 hours at an average of \$100/hour for contractual assistance from our QEP and the City's financial advisor.
- *Task 2 – Market Loan and Subgrant Funds.* Forward Janesville, our local Chamber of Commerce, has agreed to convene an ad hoc panel of members with expertise in marketing, advertising, and public relations to assist the LRC in developing the BRLF marketing program. As a result, we do not expect to incur any contractual costs for this task but have budgeted hard costs of \$2,825 for printing and distribution of marketing materials to prospective users. City staff serving on the LRC are projected to spend 340 hours on this task at an average of \$41.55/hr, and we anticipate an in-kind match of some 200 hours by Forward Janesville to support this task.
- *Task 3 – Site Selection & Program Operation.* This task involves engaging prospective applicants, processing and reviewing loan and subgrant applications, conducting project analyses, making recommendations to the DRC and CDA, advertising, and other operational activities necessary to make loans and subgrants. **We expect to make 2-3 loans and 1-2 grants for hazardous sites cleanup and 1-2 loans and one grant for petroleum sites cleanup.** Our best estimates of costs prospective RLF-recipient sites ranges from \$150,000 to \$350,000 for eligible activities. The three bankers on the LRC will provide pro bono services and City staff will contribute a minimum of 440 in-kind hours with contractual services provided by our QEP.
- *Task 4 – Cleanup and Planning Oversight.* This task provides for project oversight and program compliance monitoring by City staff (390 hours), the LRC, and our QEP. The City will awardees to enroll in Wisconsin's response program and have a Remedial Action Options Report approved by WDNR. With the assistance of our QEP, our BRLF will that sites receive a No Further Action letter and Closure Letter or Certificate of Completion from WDNR. Our preference is that the owner seek a Voluntary Party Liability Exemption from WDNR and/or provide an environmental insurance policy or some other means of protecting future property owners from liability associated with past uses and environmental conditions.

2.b.ii. Budget Table

Table 2: RLF Budget

Budget Categories	Task 1 - Establish Loan Fund	Task 2 - Market Loan Fund	Task 3 - Site Selection & Program Operation	Task 4 - Cleanup Planning & Oversight	Total	Haz. Cleanups 75%	Petrol. Cleanups 25%
Loan Program							
Personnel (avg. \$41.55/hr) ^A	\$9,141	\$9,141	\$12,465	\$10,803	\$41,550	\$31,163	\$10,388
Fringe (21.7%) ^A	\$1,984	\$1,984	\$2,705	\$2,344	\$9,016	\$6,762	\$2,254
Travel					\$0	\$0	\$0
Equipment					\$0	\$0	\$0
Supplies ^B	\$183	\$1,828	\$249	\$160	\$2,420	\$1,815	\$605
Contractual ^{1B}	\$10,000		\$5,500	\$25,000	\$40,500	\$30,375	\$10,125
Loans					\$500,000	\$375,000	\$125,000
Loan Total	\$21,308	\$12,953	\$20,919	\$38,307	\$593,486	\$445,115	\$148,372
Funded by Grant					\$500,000	\$375,000	\$125,000
Funded by Match	\$21,308	\$12,953	\$20,919	\$38,307	\$93,486	\$70,115	\$23,372
Subgrant Program							
Personnel (avg. \$41.55/hr) ^A	\$4,986	\$4,986	\$5,817	\$5,402	\$21,191	\$15,893	\$5,298
Fringe (21.7%) ^A	\$1,082	\$1,082	\$1,262	\$1,172	\$4,598	\$3,449	\$1,150
Travel					\$0	\$0	\$0
Equipment					\$0	\$0	\$0
Supplies ^B	\$100	\$997	\$116	\$160	\$1,373	\$1,030	\$343
Contractual ^{1B}	\$5,000		\$2,750	\$12,500	\$20,250	\$15,188	\$5,063
Grants					\$200,000	\$150,000	\$50,000
Subgrant Total	\$11,168	\$7,065	\$9,945	\$19,234	\$247,412	\$185,559	\$61,853
Funded by Grant					\$200,000	\$150,000	\$50,000
Funded by Match	\$11,168	\$7,065	\$9,945	\$19,234	\$47,412	\$35,559	\$11,853
Grand Total - All Tasks and Match Associated w/ RLF Loans & Subgrants							
EPA RLF Grant Subtotal					\$700,000	\$525,000	\$175,000
RLF Min. 20% Match Subtotal	\$32,475	\$20,018	\$30,865	\$57,541	\$140,899	\$105,674	\$35,225
RLF Project Grand Total	\$32,475	\$20,018	\$30,865	\$57,541	\$840,899	\$630,674	\$210,225
¹ Janesville will follow all federal procurement guidelines when hiring consultants to work on this RLF project.							
^A This match will be primarily in-kind; ^B This match will be primarily hard dollars.							

2.c. *Ability to Leverage:* The requested USEPA RLF grant will be leveraged by:

- \$400,000 in 2011 EPA Brownfields Communitywide Hazardous and Petroleum Assessment Grants being used to inventory communitywide brownfields, complete Phase I and Phase II ESAs, and drive our Program forward.
- The \$200,000 in the 2013 USEPA Areawide Planning Grant, being utilized to undertake the Rock Renaissance Redevelopment and Implementation Strategy, an inclusive, action-oriented planning process which includes detailed implementation planning for six key catalytic sites, two of which have undergone Phase I and Phase II ESAs through the Assessment Grant noted above.
- The \$148,433 ATSDR “Community Health Projects Related to Contamination at Land Use and Brownfields Sites” grant received by the Rock County Health Department on behalf of our HMC. These funds will support our BRLF Program by providing the results of a community health needs survey, developing methods to measure impacts on community health by brownfields sites funded by the BRLF, and evaluating and monitoring improvements in community health.
- The four Tax Increment Financing Districts (TIFs) in the Rock Renaissance area with positive annual cash flows totaling just over \$490,000 and positive fund balances totaling just over \$640,000. State TIF law permits expenditures to be made within one-half mile of each TIF boundary, so virtually the entire Rock Renaissance target area is eligible to receive TIF assistance. Tax revenues generated in these districts may be used to repay bonds for public infrastructure, public facilities and amenities, green space, developer incentives and property, and district marketing, property acquisition, relocation, and brownfield assessment and remediation, among other eligible expenses. In addition to these four TIFs, the City has another four TIF districts (#17, #9, #28 and #31) within or nearby the Rock Renaissance focus area. Financially, these are currently at or just below breaking even, but the tax increment from all new redevelopment within all TIF districts will be made available to cover all TIF-eligible costs, including site assessments and cleanups.
- The \$7,920,457 in allocated federal/state funding prioritized by the Janesville Area Metropolitan Planning Organization for recently completed (October 2013) River Street and 2015 Main Street reconstruction and 2014 Jackson Street Bridge repair. This is in addition to the \$2,091,543 the City has committed to these projects in matching funds. These street reconstruction and bridge repair projects will significantly enhance the appearance and function of the primary north-south corridors that serve both sides of the River in the Rock Renaissance area in addition to improving stormwater quality through rain garden installation and increasing area mobility and accessibility.

In addition to the above-mentioned committed funds, the BRLF would be leveraged by the more than \$300,000 in local funds spent on planning and community outreach, a \$2,000,000 Riverfront Reclamation initiative through which we purchased about a dozen properties along the riverfront using \$1 million in private foundation funds matched by \$1 million in local funds, and all future state and federal grant and loan funds we will pursue to ensure successful continuation of our Program. While all of these leveraged funds will support our Brownfields Program or the Rock Renaissance area, the RLF funds are necessary to provide critical funding towards shovel-ready brownfields redevelopment projects. Note that all of these leveraged funds, in particular the leveraged ATSDR funds, help fulfill the Partnership for Sustainable Communities Livability Principle of coordinating and leveraging federal policies and investment.

3. Community engagement and partnerships (15 points)

3.a. Plan for Involving Targeted Community & Other Stakeholders; and, Communicating Progress

Spurred by our 2011 Assessment grant, Janesville developed a comprehensive Community Involvement Plan for communicating progress under the direction of (1) our Downtown Revitalization Committee (DRC), which directs the Program and provides general guidance to staff and consultants on day-to-day implementation efforts and (2) our Health Monitoring Committee (HMC), which oversees the health monitoring component of our Program and works to assess the impacts of area brownfields on our community's overall health. We developed a plan to communicate progress through public meetings (three have been held so far, with average attendance of about 25), DRC meetings (18 have been held throughout the past 18 months), the distribution of project fact sheets, and a webpage⁶. These outreach methods have generated an impressive response and involvement and shaped the Program's current focus on the Rock Renaissance area.

Because we are currently undertaking Phase One and Two Assessments through USEPA's Communitywide Assessment Grant and a Redevelopment and Implementation Strategy for the Rock Renaissance Area through the USEPA's Areawide Planning Grant, community awareness of the city's Program – and the six catalytic sites in particular – is currently strong and continually building. Through a series of public meetings, presentations to community organizations, neighborhood organizations, and other groups, we continue to provide information and solicit feedback related to specific sites and the program as a whole. This protocol of information sharing provides a tremendous foundation within which the BRLF will “slot in” as the next logical step – putting the information, vision, and implementation strategy we've been working at since 2011 to action by providing funding for the redevelopment of key sites.

For each site under consideration for a loan, the City will prepare a site-specific Community Relations Plan that will include notice of the DRC, facilitation of a community meeting, preparation of written response to comments, and the preparation of an administrative record and notice of its availability for public inspection. We will use matching funds, leveraged funds, and other available grants to maintain the high level of community involvement through ongoing community information meetings, updating the website, and other public engagement methods. Public meeting topics will include environmental assessment results, status of cleanup activities, and redevelopment strategies. Minutes from all meetings will be distributed and posted on our website. We also will prepare, distribute, and post on our website project fact sheets that relay project status, funding strategies, and the general project timelines in language understandable to the general public and impacted sensitive populations.

3.b. Partnerships with Government Agencies

3.b.i. Environmental and Health Agencies: Our strong working partnership with the Rock County Health Department will continue through the coordination of our BRLF with their Brownfields Community Health project as described in Section 2.c. on page 9. We have a close working relationship with representatives of WDNR's Ready for Reuse program who regularly participate in our monthly brownfields project management team calls with our EPA project manager. We intend to continue regular meetings and would add BRLF updates and issues to these agendas. The WDNR is highly aware of the many challenges we face and our close coordination with them will be furthered by ensuring all loan recipients enroll in their Remediation & Redevelopment (RR) program and complete remedial activities all the way through the issuance of No Further Action letters.

⁶ See <http://www.ci.janesville.wi.us/index.aspx?page=535> for more information.

3.b.ii. Other Agencies: Janesville has worked closely with the Wisconsin Economic Development Corporation (WEDC) – a quasi-public statewide organization focused on issues such as job creation, downtown development, and economic positioning – to keep them apprised of our Program and to identify potential opportunities to engage WEDC as a funding partner in redevelopment projects, primarily within the Rock Renaissance Area. We anticipate WEDC's role will only increase as we move forward with the Redevelopment and Implementation Strategy being developed under the USEPA Area Wide Planning grant, and will seek their input and involvement as we administer the RLF.

3.c. Partnerships with Community Organizations

The City has obtained interest and commitments from numerous local organizations already engaged in our Program, many of whom have provided attached letters of support. The City's goal will maintain and expand representation from a diverse group of community, with key partners including:

- **Forward Janesville: John Beckord, President (608) 757-3160.** Representing over 500 members, including businesses, engaged individuals, and other non-profit organizations, Forward Janesville has led private sector economic and community development efforts since 1991. FJI has been an active collaborator in the City's Program and has offered to assist in the marketing of the BRLF.
- **Downtown Development Alliance: Britten Grafft, Chairperson (608)741-9400 ext. 1.** Janesville's Downtown Development Alliance (DDA) is a coalition of downtown business and property owners whose goals are to revitalize the Downtown through business retention, business expansion, building renovation, historic rehabilitation, and redevelopment. The DDA will continue to serve as a key liaison in building awareness and involvement in the City's Program and other downtown initiatives, and remains active in the DRC.
- **Community Action: Lisa Furseth, Executive Director (608) 755-2470.** Community Action has been active in the DRC since its inception in 2011 as the "Brownfields Advisory Committee". Community Action will convene panels of community, governmental, and private organizations to discuss and develop strategies for effectively engaging with traditionally underrepresented populations to raise awareness of brownfields challenges and opportunities, and to gain feedback. Community Action will also work to ensure that the Program process and outcomes remain relevant and beneficial to the Downtown neighborhoods, including how to provide job training and encourage small business development and provide employment opportunities within and around the Rock Renaissance area.
- **Neighborhood Action Team: Billy Bob Grahn, (608)752-2592.** The Neighborhood Action Team is an alliance of neighborhood residents and property owners from the near-downtown Fourth Ward (generally Census Tract 3) and Look West (generally Census Tract 4) focusing on neighborhood safety, stability, improvement, and preservation. This group has been represented throughout the city's Program with membership on the DRC. These neighborhoods stand to be the most impacted by the improvement and reinvestment in brownfields in our target area.
- **HealthNet of Rock County: Jean Randles, Executive Director, (608)531-0015.** HealthNet of Rock County, Inc. opened in 1994 as the result of a needs assessment completed by the Salvation Army in 1993 to address a lack of affordable health care in Rock County. HealthNet offers a free clinic within the Rock Renaissance Area that serves Rock County individuals - many of them from near-downtown neighborhoods - who have no health insurance, Medicare, Medicaid, or Medical Assistance. Often, HealthNet patients have serious chronic health conditions, such as high blood pressure, diabetes, and/or asthma.

4. Program Benefits (20 points)

4.a. Health and/or Welfare and Environment

A healthy environment underpins economic and social well-being. Our site cleanup plans and ongoing Program are designed to mitigate existing health and welfare concerns, prevent further environmental injustices, and generate significant improvements well beyond the grant period. We anticipate that benefits from the site cleanups and subsequent redevelopment will accrue to key sensitive populations concentrated in our target area. Specific anticipated benefits include:

- Eliminating Exposure to Soil and Water Contamination. Site cleanups will eliminate ingestion and inhalation exposure pathways to on-site soil and groundwater contaminants that pose public health risks (including exposure to carcinogens, toxic substances, and substances triggering respiratory problems). Cleaning up sites through the BRLF will catalyze cleanup and redevelopment in the surrounding area and eliminate further exposure risks resulting in a cleaner River and cleaner groundwater for fishing, swimming, and drinking. During site cleanup and redevelopment we will protect residents, including the nearby sensitive populations, through the use of fences, dust control measures, and careful routing of trucks.
- Increased Public Safety. Site cleanup will lead to long-term elimination of safety concerns such as dilapidated structures and nuisance violations. Redevelopment will eliminate blight to stimulate public improvements and increase development density to deter crime.
- Improved Housing Conditions and Options. Our Downtown and area neighborhood plans call for the creation of a broad range of equitable, affordable housing options, which the City, its partners, and neighborhood organizations are committed to advancing through the BRLF.
- Greater Access to Daily Needs and Jobs. Sustainable and equitable reuse of sites and the density of redevelopment proposed in the Rock Renaissance area will lead to greater access to facilities and services to meet the daily needs of residents, such as healthy food, health care, neighborhood-serving businesses, education, employment, and parks and recreation. Through our redevelopment efforts we will also attempt to address the Fourth Ward food desert by encouraging uses that provide fresh and affordable produce, meats, and staples to area residents.
- Equitable Redevelopment. The Rock Renaissance area consists predominately of commercial, industrial, and open space uses, with very few single-family residences. The area includes three affordable apartment complexes, all of which were redeveloped within the last 10-15 years and none of which will experience displacement as a result of our brownfield activities. As a result, the vast majority of residents in the Census Tracts profiled in Section 1 will experience no displacements from our Program and all should benefit significantly.

4.b. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse

4.b.i. Planning, Policies, or Other Tools: Janesville's Comprehensive Plan meets Wisconsin's Statutory standards as a "Smart Growth" Plan⁷. In addition, our ongoing USEPA-funded Area-Wide Plan for the Rock Renaissance Area uses the following parameters to guide the sustainable reuse of infrastructure resulting from cleanup and redevelopment of sites:

- Smart Growth Approaches for Infrastructure and Land Use. By focusing investment in our existing urban infrastructure, we are reducing pressures to extend utilities, roadways, and other public infrastructure and making the most efficient use of land and resources, protecting sensitive environmental features and prime farmlands, and enhancing existing neighborhoods.

⁷ See Wisconsin §66.1001

- Multi-modal Transportation Networks and “Complete Streets.” The Rock Renaissance area is home to the Transit Transfer Station, a hub for regional and local service, the Kiwanis Bike Trail, and is the point of convergence for two federal highways (US 14 and US 51) and State highway 26. Accordingly, brownfield cleanup and redevelopment in the area will greatly strengthen our efforts to promote mixed-use, live-work neighborhoods along the multi-modal “complete streets” network that exists in our Downtown.
- High Performance Green Buildings, Green Remediation, and Waste. The WDNR has established the Initiative for Sustainable Remediation and Redevelopment, which provides guidance on green remediation techniques. Principles we’ll incorporate include: giving reasonable consideration to sustainable, energy efficient, and environmentally friendly design; a payback analysis for renewable energy systems in the design; reusing, recycling, or otherwise diverting nonhazardous waste from landfills; incorporating designs that yield 30% water savings beyond the Energy Policy Act of 1992 baseline code requirements; and incorporating designs that result in 20% more energy efficiency than minimum commercial code requirements.
- Stormwater Management Best Practices. We will require stormwater Best Management Practices to address both water runoff quantity and quality consistent with our model ordinances and sustainability policies. These will include incorporating a variety of techniques, where feasible, including green roofs, rain barrels, rain gardens, and permeable paving, among others.
- Increased Viability of Existing Greenspaces. Numerous greenspace amenities exist within and near the Rock Renaissance area including Traxler Park – a 37-acre, riverfront greenspace that includes a boat ramp and stadium seating for our internationally recognized amateur water ski team, the Aqua Jays. Traxler Park is nearly surrounded by brownfield sites that have been targeted for redevelopment that relate to the park and the River, such as a marina and related commercial uses along with residential development.
- Creation of New Greenspaces. It is anticipated that the redevelopment of property at 55 S. River Street (see Section 2.a.ii., page 6) will include new greenspace immediately adjacent to the Rock River and provide a bike path connection between the Transit Transfer Center and a number of income-restricted housing developments on North River Street. Additional opportunities to create new public open space – particularly along the river, will be explored as appropriate.
- Increase Access to/Connectivity of Public Uses. A number of public uses are located within our target area (library, performing arts center, seniors’ center, Traxler Park, Kiwanis Bike Trail, Bus Transfer Station, among others), nearly all of which adjoin one or more brownfields. Site cleanups will remove blight and, in some cases, allow for the needed expansion of neighboring community uses. Our area also is home to several non-profit organizations providing health and educational services (YMCA, Boys and Girls Club, Rock County Healthnet, Mercy Health Systems, among others) that face similar problems and would receive similar benefits from site cleanups.

4.b.ii. Example of efforts: A most recent example of our commitment to Livability Principles is found within the Rock Renaissance Area, at 411 North Main Street. One of the six Priority Sites in our USEPA-funded Area-Wide Planning program, the City worked with landowners to acquire the property (**leveraging** CDBG-EAP funds for acquisition and EPA Assessment funds for Phase One & Phase Two Assessments) and relocate the successful owner-occupant business of the site which suffered almost \$50,000 in 2008 flood damages (increasing their **economic competitiveness**). The site lies on the east bank of the Rock River, south of Traxler Park and will make possible the extension of the existing riverfront bike trail network (thus expanding **transportation alternatives**) and increased opportunities for public access to the Rock River (**supporting and valuing the existing neighborhood/community**).

4.c. Economic or non-Economic Benefits (long term benefits)

4.c.i. Economic Benefits: Redevelopment of the Rock Renaissance area provides one of the greatest economic development opportunities in the City for the next 30 years. The area is strategically located in the heart of the community and includes our greatest natural asset – the Rock River. Our 2007 Downtown Plan included concept redevelopment plans for six sites in our target area that anticipate up to \$27.5 million in new private development, 320 construction jobs, and 850 permanent jobs. This would be in addition to the investment in new public infrastructure and greenspace that could total \$3 million and 32 construction jobs. The Rock Renaissance Redevelopment and Implementation Strategy, the effort currently underway utilizing the USEPA Areawide Planning grant, heavily emphasizes implementation and will provide further definition of the potential economic impacts of redevelopment of key brownfields properties downtown.

Site cleanups will catalyze new employment (permanent, remediation, and construction), property investment and value leading to annual increased local property taxes, and new housing in one of the densest, most transit-supported sections of the City. The public and private development catalyzed by our BRLF will contribute to the revitalization of the entire Rock Renaissance area and also foster convergence of efforts focused on building a sustainable downtown around the River and our most historic neighborhoods, namely: multiple TIF districts, major reconstruction of the two key roads on either side of the River, increased use of our bus system, removal of the parking deck over the River, and extension of the riverfront Kiwanis Bike Trail. The Rock Renaissance area presents the greatest potential within our community to attract and develop the talent needed to grow existing and new businesses who want to live and work in a dynamic and highly accessible, attractive area.

4.c.ii. Local Hiring/Procurement. While there are no environmental job training programs in the immediate area, Janesville's University of Wisconsin, Rock County offers an Associate of Arts and Science degree with an emphasis in Environmental Studies, the University of Wisconsin, Madison offers brownfield-related coursework, and Madison Area Technical College offers applied construction-related coursework. UW Extension also offers an online Bachelor's degree in Sustainable Management, and Edgewood College in Madison offers a Sustainability Leadership Graduate Program. The General Health & Safety Services Corporation offers health and safety training, courses, and certification including asbestos abatement. We will provide area residents information on these programs through our Brownfields website as a means to encourage local hiring for the cleanup and redevelopment of area brownfields.

5. Programmatic Capability and Past Performance (20 points)

5.a. Programmatic Capability

Our Program is led by the City's Economic Development Department, with **Ryan Garcia**, managing the City's Areawide Planning Program and **Al Hulick** managing the Communitywide Assessment Program. Mr. Garcia joined the Department in September of 2013 after eight years in planning, with a focus in downtown and neighborhood redevelopment and revitalization. Mr. Hulick has been with the City for nine years, and currently directs or assists in all aspects of economic development and TIF administration. Mr. Garcia and Mr. Hulick serve as the City's lead contacts with our EPA Region V project manager, **Jon Grosshans**, for our Communitywide Assessment and Areawide Planning grants and are responsible for all compliance and reporting for those grants. Mr. Garcia will assume a lead role in the administration of the BRLF and in staffing the LRC. Additional City staff proposed for the LRC include: **Jennifer Petruzzello**, Neighborhood Services Director and lead staff member administering our housing rehab RLF. **Patty Lynch**, Comptroller and instrumental in the administration of our current RLF, including analysis of project financial feasibility, establishment of policies and procedures, preparation of loan documents, payment processing, and loan compliance monitoring.

In addition to City staff, our LRC will include the following individuals who already serve on brownfield-related committees and have agreed to volunteer their time and expertise to our BRLF (see attached letters): **Larry Squire**, Southcentral Regional President for Johnson Bank in Janesville who serves as a member of the DRC; **Matt Prestil**, Mortgage Loan Officer, has worked for Anchor Bank for 24 years and serves on the CDA. **Dave Marshick**, immediate past Chair of the Downtown Development Alliance (an organization of downtown businesses and property owners) and Vice President of Business Banking for BMO Harris Bank.

5.b. Audit Findings

The City of Janesville has had no adverse audit findings with any of its state or federal grants. We will utilize all BRLF grant funds in accordance with all requirements and conditions set forth by EPA.

5.c. Past Performance and Accomplishments

5.c.i.1 Compliance with grant requirements: We are successfully managing a 2011 EPA Brownfields Communitywide Assessment Grant (9/01/2011 – 8/31/2014; \$200,000 hazardous and \$200,000 petroleum), and as of December 1, 2013, have committed over \$40,000 in hazardous funds and over \$175,000 in petroleum funds towards eligible activities. Janesville has historically maintained timely and acceptable quarterly performance and technical reporting with USEPA, we are familiar with utilizing the Assessment, Cleanup and Redevelopment Exchange System thanks to our ongoing USEPA grant awards, and have made significant progress in achieving our expected work plan outcomes, including the selection of a well-qualified consultant team, establishment of our BAC (now DRC) and HMC, development and implementation of a community involvement program, completion of our Brownfields Inventory and Prioritization Process (BIPP), completing three Phase I site assessments and two Phase II assessments, and developing and implementing regular communication and coordination mechanisms with our EPA project manager, the WDNR, and our community partners. We should have a third approved Phase II assessment in hand in the first months of 2014, and have identified three potential properties (one within the Rock Renaissance Area) for Phase One assessment in 2014. We fully anticipate expenditure of all awarded funding in 2014, and are considering application for additional Assessment funding as it becomes available in the future. The city also was awarded a 2013 Areawide Planning Grant (9/1/2013 – 8/21/2015; \$200,000), and have kicked this process off with our DRC and consulting team and submitted our first quarterly report.

5.c.i.2. Accomplishments: In addition to the accomplishments described above, funding from EPA's Communitywide Assessment Grant was instrumental in positioning the city for acquisition of two key downtown brownfields – 55 South River Street and 411 North Main Street - on the both banks of the Rock River. These acquisitions were completed in 2013, and both are identified as "Priority Sites" to be examined and imagined in detail via our Areawide Plan for the Rock Renaissance Area. There is no better indicator of the success of our Program than the actions we've been able to take thanks to EPA's partnership and the commitment of our local partners. We have a proven track record of success in managing our Program, and are confident that we have designed a BRLF that will provide the appropriate tools, will be implemented by competent in-house and consulting staff, and will advance our existing Program by providing the needed seed money to jump-start the cleanup implementation activities and encourage private reinvestment. As the BRLF moves forward, we will continue to advance our health monitoring component, Assessment activities, and move towards our final goal of a revitalized Downtown and Rock Renaissance area with a mix of uses and a positive impact that rectifies environmental injustices by removing the negative environmental, social, and economic impacts to our most sensitive populations.

ATTACHMENTS

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Appendix I: Threshold Criteria Worksheet**THRESHOLD CRITERIA DOCUMENTATION**

1. Applicant Eligibility: The City of Janesville, Wisconsin, is an incorporated municipality of Wisconsin and has the authority to enter into a cooperative agreement with the EPA.
2. Description of Jurisdiction: Use of any awarded Revolving Loan Funds will only go towards brownfields within the City limits of the City of Janesville, Wisconsin.
3. Letter from the State or Tribal Authority: See letter from the Wisconsin Department of Natural Resources in Appendix II.
4. Oversight Structure and Legal Authority to Manage a Revolving Loan Fund:
 - a. In approving applications for loans and grants, the City of Janesville will require projects to enroll in Wisconsin's response program and have a Remedial Action Options Report approved by the Wisconsin Department of Natural Resources (WDNR). With the assistance of our Qualified Environmental Professional (QEP), our Brownfields Revolving Loan Fund (BRLF) program will require and ensure that sites receive a No Further Action letter and Closure Letter or Certificate of Completion from WDNR. Our preference also is that the owner seek a Voluntary Party Liability Exemption from WDNR and/or provide an environmental insurance policy or some other means of protecting future property owners from liability associated with past uses and environmental conditions. Under the guidance of our EPA Project Manager, the City recently conducted a consultant selection process as part of our existing Assessment grant that met the requirements of 40 CFR Part 31.36. From this we selected a highly qualified and cost-competitive team for a wide-range of brownfield related services, and they have been instrumental in helping us develop and implement our Comprehensive Brownfields Program. However, should the EPA determine that we need to conduct another consultant selection process specific to the BRLF, we will do so in full compliance with all federal requirements.
 - b. Legal Opinion: See letter from the City Attorney in Appendix III.
5. Cost Share Requirement: We plan to loan or subgrant the entire \$700,000 in requested EPA RLF grant funds (\$500,000 in loans and \$200,000 in grants) and use in-kind services and local cash match, totaling \$140,899 (20.13%), to cover all eligible programmatic costs as described in our proposal. The value of in-kind services as been determined using an average hourly rate of \$41.55 for the 1510 hours that City employees identified in the proposal are projected to spend on the project with fringe benefits at 21.7%. In-kind programmatic costs for each task have been divided between loans and grants roughly based on the amount of funds available in each program. All time and expense spent on each task and each program will be carefully recorded. All programmatic costs will be covered by our local cost share consisting of in-kind services, loan and grant application fees, Tax Increment Finance revenues, and other public and private funds.

Appendix II: Letter from the Wisconsin Department of Natural Resources



January 3, 2014

Kathy Voskuil, Council President
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Subject: State Acknowledgement and Support for City of Janesville Application to the U.S. EPA for a \$700,000 Revolving Loan Fund Grant for Hazardous Substance & Petroleum Brownfields

Dear Ms. Voskuil:

The Wisconsin Department of Natural Resources is pleased to acknowledge and support the federal brownfield grant application referenced above for the city of Janesville.

I know Janesville has successfully utilized a past U.S. EPA Community-Wide Assessment grant to inventory local brownfields properties and complete several Phase I and Phase II assessments. I further understand that the city recently received an EPA Area-Wide Planning Grant, which will result in a detailed redevelopment and implementation strategy for the target area as a whole (i.e. Janesville's downtown riverfront land) and several high-priority brownfield sites within the focus area.

Obtaining EPA funding for a Revolving Loan Fund is consistent with community needs, vital to the local economy and will help bring needed improvements to the quality of life for the city residents. RLF funding will also help initiate several cleanup activities and leverage local investments in brownfield redevelopment.

Sincerely,

Darsi Foss, Chief
Brownfields and Outreach Section
Bureau for Remediation and Redevelopment

cc: Bruce Urben – RR/5 CO
Janet DiMaggio – SCR
Ryan Garcia, City of Janesville




Appendix III: Legal Opinion Establishing the City of Janesville's Authority to Manage a Revolving Loan Fund

CITY OF JANESVILLE

City Attorney's Office

December 30, 2013

Mark A. Freitag 
City Manager
City of Janesville
Municipal Building
18 North Jackson Street
Janesville, WI 53545

Dear Mark:

RE: City of Janesville – USEPA Brownfields Funding
LEGAL OPINION – City Authority to Manage Revolving Loan Fund

I am providing this legal opinion as City Attorney for the City of Janesville.

Legal Issue

Janesville Economic Development Coordinator Ryan Garcia, on your behalf requested a legal opinion from me as Janesville's City Attorney, as to the authority of the City of Janesville, a Wisconsin Municipal Corporation located in the County of Rock, to "manage a revolving loan fund." In particular, your question pertains to the Brownfields Revolving Loan Fund ("RLF") Grant of the United State Environmental Protection Agency ("USEPA").

This grant will provide the framework towards a more comprehensive brownfields redevelopment strategy. It is the City's intent to build on the 2011 Community Wide plans to focus on a specific area and provide a funding to start the cleanup, and redevelopment of contaminated sites within the identified riverfront area.

Legal Conclusion

The City of Janesville has full authority to "manage a revolving loan fund" under the Wisconsin Constitution, various Wisconsin statutes, Janesville's City Charter Ordinance, and various provisions set forth in the Wisconsin Administrative Code – all which authority is more fully described in greater detail below.

The City of Janesville has and exercises all the power granted to the cities by the Constitution and laws of State of Wisconsin including, but not limited to, those powers made available to cities by Article XI, Section 3, of the Wisconsin Constitution (commonly referred to as the “Home Rule Provision”), Chapters 66, 32, 64, and 62 of the Wisconsin Statutes, Sections 66.0101, 62.11(5), 66.1105, and 62.23(17) of the Wisconsin Statutes, and Janesville’s Charter Ordinance for a Council-Manager form of government.

USEPA Grant Application Requirements

The USEPA grant application requirement 4.b appearing on page 12 of the Grant Application Procedure Instructions in part requires of the City of Janesville, as a Grant Applicant, as follows:

“b. Provide a legal opinion from your counsel that demonstrates:

(1) you have legal authority to access and secure sites in the event of an emergency or default of a loan agreement or non-performance under a subgrant;

and

(2) you have legal authority to perform the actions necessary to manage a revolving loan fund. At a minimum, legal authority must include the ability to hold funds, make loans, enter into loan agreements, and collect repayments.”

Legal Analysis

This “legal opinion cites the relevant state law(s) and local ordinance(s) that enable, authorize, allow, and empower the City of Janesville access to sites and authority to manage a RLF.”

The City of Janesville may acquire property within or without its corporate limits for any municipal purpose and to accomplish any lawful purpose for the advancement of the health, morals, safety, convenience or welfare of the City or its inhabitants; may sell, lease, mortgage, hold manage and control such property as its interest may require; may exercise the power of eminent domain when necessary or desirable to carry out any of the powers conferred upon it by its Chapter or the Constitution or laws of Wisconsin; and manages the public business and finances of the community by all means necessary, convenient, and desirable for the public good including, but not limited to, management of a revolving loan fund through its City Clerk-Treasurer’s Office and/or Finance Department.

Section 62.11 of the Wisconsin Statutes provides as follows:

“62.11 How constituted. The mayor and alderpersons shall be the common council. The mayor shall not be counted in determining whether a quorum is present at a meeting, but may vote in case of a tie. When the mayor does vote in case of a tie the mayor's vote shall

be counted in determining whether a sufficient number of the council has voted favorably or unfavorably on any measure.”

Subparagraph (5) enables and empower as follows:

“(5) Powers. Except as elsewhere in the statutes specifically provided, the council shall have the management and control of the city property, finances, highways, navigable waters, and the public service, and shall have power to act for the government and good order of the city, for its commercial benefit, and for the health, safety, and welfare of the public, and may carry out its powers by license, regulation, suppression, borrowing of money, tax levy, appropriation, fine, imprisonment, confiscation, and other necessary or convenient means. The powers hereby conferred shall be in addition to all other grants, and shall be limited only by express language.”

The power and authority granted under Wis. Stats. 62.11(5) is broader than that granted under Article XI, Sec. 3., and does not limit a city’s authority to act in local affairs. A city may act in matters of state-wide concern if the conditions of public necessity are satisfied. *DeRosso Landfill Co. v. City of Oak Creek*, 191 Wis.2nd 46, 528 N.W.2d 455 (Ct. App. 1995).

Section 62.23(17) of the Wisconsin Statutes enables, in pertinent part, as follows:

“(17) Acquiring land.

62.23(17)(a) Cities may acquire by gift, lease, purchase or condemnation any lands (a) within its corporate limits for establishing, laying out, widening, enlarging, extending and maintaining memorial grounds, streets, squares, parkways, boulevards, parks, playgrounds, sites for public buildings, and reservations in and about and along and leading to any or all of the same; (b) any lands adjoining or near to such city for use, sublease or sale for any of the following purposes:

62.23(17)(a)1. To relieve congested sections by providing housing facilities suitable to the needs of such city;

62.23(17)(a)2. To provide garden suburbs at reasonable cost to the residents of such city;

62.23(17)(a)3. To establish city owned vacation camps for school children and minors up to 20 years of age, such camps to be equipped to give academic and vocational opportunities, including physical training.

62.23(17)(b) After the establishment, layout and completion of such improvements, such city may convey or lease any such real estate thus acquired and not necessary for such improvements, with reservations concerning the future use and occupation of such real estate, so as to protect such public works and improvements, and their environs, and to preserve the view, appearance, light, air and usefulness of such public works, and to promote the public health and welfare.

62.23(17)(c) The acquisition and conveyance of lands for such purpose is a public purpose and is for public health and welfare.”

The City of Janesville has the power of eminent domain for all public purposes, pursuant to Chapter 32 of the Wisconsin Statutes.

Section 66.0101(1), Wisconsin’s Home Rule Statute, reads as follow:

“66.0101 Home rule; manner of exercise.

“(1) Under article XI, section 3, of the constitution, the method of determination of the local affairs and government of cities and villages shall be as prescribed in this section.”

Article XI, Section 3., of the Wisconsin Constitution reads as follows:

“Cities and villages organized pursuant to state law may determine their local affairs and government, subject only to this constitution and to such enactments of the legislature of statewide concern as with uniformity shall affect every city or every village. The method of such determination shall be prescribed by the legislature.”

The Janesville Community Development Authority (“CDA”) is fully authorized and empowered to participate in, facilitate, aid, oversee, and administer, in whole and in part, programs such as the U.S.E.P.A. Brownfield Grant and Brownfield Revolving Loan Fund(s) under State Law and Janesville’s empowerment Resolution.

Facts Analysis Details

As Janesville’s Economic Development Coordinator states in his Janesville Common Council Grant Application Authorization Resolution cover Memorandum for the Council’s consideration at their regularly scheduled meeting on Monday, January 13, 2014:

“The City of Janesville has the legal authority to submit a grant request to the United States Environmental Protection Agency (USEPA) for funding through their Brownfields Grant program; to expand the current Brownfield program which consisted of developing a Comprehensive Brownfield Redevelopment Program that is guiding the planning, assessment, cleanup, and redevelopment of contaminated sites in the community; take all actions that the Common Council determine protect public health and the environment, remove blight, and remediate sites so they can be redeveloped and reused; has established a Brownfield Advisory Committee to guide this effort consisting of various community groups, public entities, and other engaged entities; and has created a team of City staff and consultants who will provide technical support to the Program.

“To facilitate these efforts, the City intends to and has the legal authority to apply for the \$1,000,000 Brownfields Revolving Loan Fund (RLF) Grant

“There is a required twenty percent (20%) match on the RLF Grant that may be in the form of money, labor, material or services.

The City of Janesville has the legal authority under the below discussed provisions of law to provide the grant match and to manage a revolving loan fund.

“For years, the City has taken an active, but incremental approach towards brownfield remediation. As sites became available for purchase, the City would work with available resources to research, remediate, and at times, redevelop brownfield sites. In 2011 the City received Brownfields Community –wide Hazardous Substances Assessment Grant and a Community-wide petroleum Assessment Grant. The City of Janesville is looking to take the current grants to the next level in the planning, site remediation and redevelopment.

“The City of Janesville, therefore, is looking to submit a grant request to the USEPA for funding through their Brownfields Revolving Loan Fund Grant. This grant will provide the framework towards a more comprehensive brownfields redevelopment strategy. It is the City’s intent to build on the 2011 Community Wide plans to focus on a specific area and provide a funding to start the cleanup, and redevelopment of contaminated sites within the identified riverfront area.

“The City envisions this grant opportunity as the next step in creating a more comprehensive brownfields program. It is hoped, that by expanding the basic Brownfield framework, the City will position itself more favorably for future grant opportunities. Additionally, the City of Janesville will have a better knowledge of the City’s Brownfield inventory and state the redevelopment process.

“Specifically, the funding will be used for the following:

“Revolving Loan Fund Grant: Funding is used to capitalize a revolving fund and to make loans and provide subgrants to carry out cleanup activities at brownfield sites. These funds will provide non-interest or low-interest loans for brownfields cleanups. Recipients of the grant must match 20% of the grant with a maximum of up to \$200,000 per site. Sites must be brownfield sites that have been through the two EPA environmental phases and located within the downtown cleanup planning area as identified in the Area-Wide Plan.

“The success of this program will rely greatly on the participation of partner organizations and direct input from residents throughout the community. The City is seeking letters of support for Janesville application and commitments from organizations and individuals to work with the City of Janesville.”

Summary

The City of Janesville has full authority to “manage a revolving loan fund” under the Wisconsin Constitution, various Wisconsin statutes, Janesville’s City Charter Ordinance, and various provisions set forth in the Wisconsin Administrative Code.

This is the specified legal opinion and detailed information that you requested and as required by the USEPA Grant Application Instruction 4. b.

Please let me know if you need any further.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'Wald Klimczyk'.

Wald Klimczyk
City Attorney

jsp

cc: Jean A. Wulf, Janesville City Clerk-Treasurer

J:\Attorney\Word\Shared\EPA revolving loan fund application 2014 legal opinion wald 010214.docx

Appendix IV: Leveraged Resources

Leveraging Source	Description	Value
1. ATSDR Grant	Community health monitoring related to brownfields as provided by the Rock County Health Department	\$148,833
2. USEPA Community Wide Assessment Grant	Manage Janesville's Comprehensive Brownfields Program and conduct assessments	\$400,000
3. USEPA Area Wide Planning Grant	Develop Redevelopment and Implementation Strategy for Central City/Riverfront Brownfields	\$200,000
4. Downtown TIFs	Site assessments, cleanups, demolition, public infrastructure improvements, property acquisition, relocation, developer incentives, etc.	\$1,130,000
5. Federal/State and City Funded Reconstruction Projects	Rock Renaissance area road and bridge infrastructure improvements	\$10,012,000
		\$11,890,833

1. Agency for Toxic Disease Registry “Community Health Projects Related to Contamination and Land Reuse and Brownfield Sites” grant received by the Rock County Health Department totaling \$148,433

ROCK COUNTY HEALTH DEPARTMENT

North Office

P.O. Box 1088
Janesville, WI 53547-1088
608-757-5440
608-758-8423 (fax)
www.co.rock.wi.us



South Office

61 Eclipse Center
Beloit, WI 53511
608-364-2010
608-364-2011 (fax)

January 20, 2014

Mark Freitag, City Manager
City of Janesville
18 N. Jackson Street
Janesville, WI 53548

Dear Mark:

Rock County Health Department is excited to support the City of Janesville's proposals for \$70,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the Brownfields program in the central riverfront from the Memorial Drive Bridge up to the Jackson Street Bridge. As an organization focused on protecting and improving the health of our citizens, we support the City's Brownfields program and its current revitalization efforts.

The Health Department has partnered with the City of Janesville to ensure the public's health is included during the planning, assessment, and redevelopment of Brownfield impacted areas in Janesville. Rock County Health Department is assessing the broader stakeholder community (residents, city officials, developers, community-based organizations) in the Brownfield redevelopment process. Stakeholders are brought together to identify health issues of importance to the community and then to identify redevelopment strategies they feel would address these health issues. In addition, the Health Department participates on the Brownfields Advisory Committee to ensure the committee is aware of the findings from our health monitoring activities.

We are committed to leveraging our \$148,433 dollar A TSDR "Community Health Projects Related to Contamination at Land Use and Brownfields Sites" grant toward the City's Comprehensive Brownfields Program; such that resident exposure to Brownfields contaminants is reduced and that community health is a key facet in Brownfields redevelopment strategies. We are therefore committed to participating in the Brownfields Revolving Loan Fund and Area-wide Planning grant programs by integrating our Health Monitoring Program. This includes:

- Providing the results of our community health needs survey to the City and Brownfields Advisory

- Committee · Developing methods to measure community health in Brownfields redevelopment areas
- Evaluating and monitoring improvements in community health as a result as a result of the Brownfields Program

Securing USEP A funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at (608) 757-5440 and/or CAIN@co.rock.wi.us.

Sincerely,

A handwritten signature in cursive script that reads "Karen Cain".

Karen Cain, R.N., M.S.
Health Officer/Director
Rock County Health Department
PO Box 1088
Janesville, WI 53547-1088

2. EPA 2011 Communitywide Hazardous and Petroleum Assessment Grants totaling \$400,000.

These funds are being used to maintain the DRC and HMC, inventory communitywide brownfields, complete Phase I and Phase II ESA's, conduct remedial planning to prepare sites for cleanup and reuse, and drive our Comprehensive Brownfields Program forward. Please contact Jon Grosshans, EPA Region V at (312) 353-5617 for more information.

3. EPA 2013 Areawide Planning Grant totaling \$200,000.

These funds are being used for the preparation of the Redevelopment and Implementation Strategy (RIS) for the Rock Renaissance Area, an inclusive, action-oriented planning process which includes detailed implementation planning for six key catalytic sites, two of which have undergone Phase I and Phase II ESAs through the Assessment Grant noted above.

4. Rock Renaissance Area Tax Incremental Financing Districts (TIFs)

TIF #23 has a fund balance of about \$63,000 and an annual positive cash flow of about \$100,000.

TIF #24's debt obligation will reduce dramatically in 2013 and will have a positive cash flow of about \$60,000 per year.

TIF #27 has an annual positive cash flow of about \$240,000 and \$311,000 in the bank.

TIF #33 has an annual positive cash flow of over \$190,000 with no debt and over \$129,000 in the bank.

See the following documents for proof of TIF funds.

CITY OF JANESVILLE					
TAX INCREMENTAL DISTRICT NO. 23					
HISTORICAL SUMMARY OF SOURCE, USE, AND STATUS OF FUNDS					
For the Year Ended December 31, 2012					
and From Date of Creation Through December 31, 2012					
				Year Ended	From Date of Creation
SOURCES OF FUNDS					
Tax increments				\$103,072	\$268,704
Transfers from other funds				0	0
Interest income				16,042	68,517
Computer Exemption Increment				1,227	16,580
Sale of Property and other revenue				118	844
Other Income (TIF Loan Repayment)				45,692	\$167,762
Proceeds from long-term debt				0	865,000
Total Sources				\$166,151	\$1,387,407
USES OF FUNDS					
Capital expenditures				\$137	\$1,074,046
Administration				286	39,179
Interest and fiscal charges				19,391	34,026
Interfund Borrowing				0	16,882
Issuance Expenses				0	6,185
Principal on long-term debt				65,000	65,000
Total Uses				\$84,814	\$1,235,318
FUND BALANCE - December 31, 2012					\$ 152,088
LONG-TERM DEBT OUTSTANDING - December 31, 2012					\$800,000

CITY OF JANESVILLE						
TAX INCREMENTAL DISTRICT NO. 24						
HISTORICAL SUMMARY OF SOURCE, USE, AND STATUS OF FUNDS						
For the Year Ended December 31, 2012						
and From Date of Creation Through December 31, 2012						
					Year Ended	From Date of Creation
SOURCES OF FUNDS						
Tax increments					\$142,321	\$753,054
Guarantee Payments					0	11,529
Interest income					71	697
Computer Exemption Increment					1,358	17,394
Sale of Property and other revenue					0	33,822
Proceeds from long-term debt					0	550,000
Total Sources					\$143,750	\$1,366,496
USES OF FUNDS						
Capital expenditures					\$2,280	\$802,679
Administration					783	24,537
Interest and fiscal charges					5,900	58,338
Interfund Borrowing					0	21,855
Issuance Expenses					0	0
Principal on long-term debt					80,000	400,000
Total Uses					\$88,963	\$1,307,409
FUND BALANCE - December 31, 2012						\$59,087
LONG-TERM DEBT OUTSTANDING - December 31, 2012						\$150,000

CITY OF JANESVILLE						
TAX INCREMENTAL DISTRICT NO. 27						
HISTORICAL SUMMARY OF SOURCE, USE, AND STATUS OF FUNDS						
For the Year Ended December 31, 2012						
and From Date of Creation Through December 31, 2012						
					Year Ended	From Date of Creation
SOURCES OF FUNDS						
Tax increments					\$16,408	\$183,893
Transfers from other funds					0	0
Interest income					405	15,792
Computer Exemption Increment					1,638	17,234
Sale of Property and other revenue					0	287,097
Proceeds from long-term debt					0	315,000
Total Sources					\$18,451	\$819,016
USES OF FUNDS						
Capital expenditures					\$2,417	\$404,208
Administration					286	9,913
Interest and fiscal charges					7,125	20,492
Interfund Borrowing					0	1,571
Issuance Expenses					0	905
Principal on long-term debt					30,000	90,000
Total Uses					\$39,828	\$527,089
FUND BALANCE - December 31, 2012						291,927
LONG-TERM DEBT OUTSTANDING - December 31, 2012						\$225,000

CITY OF JANESVILLE		
TAX INCREMENTAL DISTRICT NO. 33		
HISTORICAL SUMMARY OF SOURCE, USE, AND STATUS OF FUNDS		
For the Year Ended December 31, 2012		
and From Date of Creation Through December 31, 2012		
	Year Ended	From Date of Creation
SOURCES OF FUNDS		
Tax increments	\$320,581	\$624,915
Transfers from other funds	0	0
Interest income	1,017	1,978
Computer Exemption Increment	1,569	2,371
Sale of Property and other revenue	1,006	2,479
Proceeds from long-term debt	0	0
Total Sources	\$324,173	\$631,743
USES OF FUNDS		
Capital expenditures	\$10,233	\$183,870
Administration	150	4,648
Interest and fiscal charges	0	0
Interfund Borrowing	0	123
Issuance Expenses	0	0
Principal on long-term debt	0	0
Total Uses	\$10,383	\$188,641
FUND BALANCE - December 31, 2012		443,102
LONG-TERM DEBT OUTSTANDING - December 31, 2012		\$0

4. State and City Funded Reconstruction Projects

The \$7,920,457 in allocated federal/state funding prioritized by the Janesville area Metropolitan Planning Organization for 2013 River Street (completed) and 2014 Main street reconstruction and bridge repair projects will significantly enhance the appearance and function of the primary north-south corridors that serve both sides of the River in the Rock Renaissance area in addition to improving stormwater quality through rain garden installation and increasing area mobility and accessibility. They will also help catalyze the new private redevelopment that will come about as a result of the BRLF. Please see the following for proof of funding.

River St Reconstruction:

Federal/State Funds: \$1,348,000

City Match: \$338,000

Main Street Reconstruction:

Federal/State Funds: \$1,081,257

City Match: \$380,743

Jackson Street Bridge Repair:

Federal/State Funds: \$5,491,200

City Match: \$1,372,800

CORRESPONDENCE/MEMORANDUM

PROJECT AGREEMENT ACCEPTANCE

DATE: August 8, 2011

SUBJECT: Project Agreement

5990-00-23/78 **2nd REVISION**

River Street

West Racine Street – West Court Street

City of Janesville, Rock County

The Attached Agreement Is Recommended For Approval:

PROGRAM: 206 – STP Urban (50-200K +)

CONCEPTS COVERED by this AGREEMENT: Design / Construction

ESTIMATED COST: \$1,686,000

PARTICIPATION: Design review is funded 80% State Federal / 20% Local up to a federal maximum of \$244,800. Construction is funded 80% State Federal / 20% Local up to a federal maximum of \$1,103,200.

NON-PARTICIPATION: The City is responsible for 1) 20% of design review costs and 100% of costs in excess of the \$244,800 federal maximum for design review; 2) 20% of construction costs and 100% of costs in excess of the \$1,103,200 federal maximum for construction; and 3) 100% of non-participating costs for utility adjustments.


EXECUTED BY: City of Janesville

DATE: 07/20/2011

LET DATE: 05/08/12

NOTES: 1) This SMA has been revised to reflect an increase in the project's construction cap to \$1,103,200, and to incorporate the sunset policy statement.

Approved/Not Approved



Chief, Local Transportation Programs & Finance

08/8/11

Date

Region: SW

REVISED
STATE/MUNICIPAL AGREEMENT
FOR A
HIGHWAY IMPROVEMENT PROJECT

2nd REVISED DATE: June 14, 2011
REVISED DATE: October 19, 2010
DATE: February 23, 2010
I.D.: 5990-00-23/78 HWY: Local Street
TITLE: City of Janesville, River Street
SUBTITLE: West Racine Street to West Court Street
COUNTY: Rock LENGTH: 0.40 miles

The signatory, City of Janesville, hereinafter called the Municipality, through its undersigned duly authorized officers or officials, hereby requests the State of Wisconsin Department of Transportation, hereinafter called the State, to initiate and effect the highway or street improvement hereinafter described.

The authority for the Municipality to enter into this agreement with the State is extended by Section 86.25(1), (2), and (3) of the Statutes.

NEEDS AND ESTIMATE SUMMARY:

Existing Facility: River Street is a 42 to 46-foot face-of-curb to face-of-curb urban street. The pavement is in very poor condition.

Proposed Improvement: It is proposed to reconstruct River Street. The proposed improvement will provide an urban street with bicycle and pedestrian accommodations. Construction is programmed for 2012.

Non-participating Items: Municipal utility adjustments, if required.

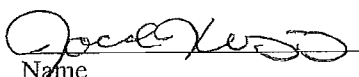
PHASE	Total Est. Cost	Federal/ State Funds	%	Municipal Funds	%
Preliminary Engineering:		(Maximum			
Plan Development	\$281,000	\$244,800	80%	\$56,200	20%
State Review	\$25,000	\$20,000	80%	\$5,000	20%
Construction:		(Maximum			
Participating	\$1,379,000	\$1,103,200	80%	\$275,800	20%
Non-Participating	\$1,000	\$0	0%	\$1,000	100%
Construction Total	\$1,380,000	\$1,103,200		\$276,800	
Total Cost Distribution	\$1,686,000	\$1,348,000		\$338,000	

The federal funding for ID 5990-00-23 is the 80 % Federal STP Urban Program, with a **maximum federal cap of \$244,800**; 20% Local.

The federal funding for ID 5990-00-78 is the 80 % Federal STP Urban Program, with a **maximum federal cap of \$1,103,200**; 20% Local, with 100% Local for municipal utility adjustments, if required.

This request is subject to the terms and conditions that follow (pages 2-3) and is made by the undersigned under proper authority to make such request for the designated Municipality and upon acceptance by the State shall constitute agreement between the Municipality and the State.

Signed for and in behalf of City of Janesville:


Name

Assistant City Mgr.
Title

7/20/2011
Date

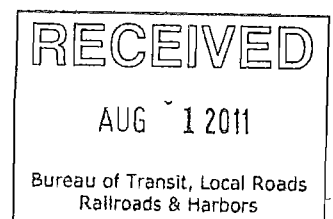
TERMS AND CONDITIONS:

1. The initiation and accomplishment of the improvement will be subject to the applicable Federal and State regulations.
2. The Municipality will pay to the State all costs incurred by the State in connection with the improvement which exceed Federal/State financing commitments or are ineligible for Federal/State financing.
3. Funding of each project phase (preliminary engineering, real estate, construction, and other) is subject to inclusion in an approved program. Federal aid and/or State highway fund financing will be limited to participation in the costs of the following items:
 - (a) The grading, base, pavement, curb and gutter, construction or replacement of sidewalks, and replacement of disturbed driveways in kind.
 - (b) Storm sewer mains necessary for the surface water drainage.
 - (c) Catch basins and inlets for surface water drainage of the improvement with connections to the storm sewer main.
 - (d) Construction engineering incidental to inspection and supervision of actual construction work.
 - (e) Signing and pavement marking, including detour routes.
 - (f) New installations of traffic signals or devices.
 - (g) New installations or alteration of street lighting.
 - (h) Landscaping.
 - (i) Preliminary engineering and state review services.
4. Work necessary to complete the improvement to be financed entirely by the Municipality or other utility or facility owner includes the following items:
 - (a) New installation of or alteration of sanitary sewers and connections, water, gas, electric, telephone, telegraph, fire or police alarm facilities, parking meters, and similar utilities.
 - (b) Damages to abutting property due to change in street or sidewalk widths, grades or drainage. (For projects on Connecting Highways/Streets only.)
 - (c) Conditioning, if required, and maintenance of detour routes. (For projects on Connecting Highways/Streets only.)
 - (d) Repair of damages to roads or streets caused by reason of their use in hauling materials incidental to the improvement. (For projects on Connecting Highways/Streets only.)
 - (e) Real estate for the improvement.

5. As the work progresses, the Municipality will be billed and agrees to pay for work completed which is not chargeable to Federal/State funds. Upon completion of the project, a final audit will be made to determine the final division of costs and the Municipality agrees to pay any required reimbursement to the State.
6. If the Municipality should withdraw the project, it will reimburse the State for any costs incurred by the State in behalf of the project.
7. The work will be administered by the State and may include items not eligible for Federal/State participation.
8. The Municipality will at its own cost and expense:
 - (a) Maintain all portions of the project that lie within its jurisdiction for such maintenance through statutory requirements, in a manner satisfactory to the State and will make ample provision for such maintenance each year.
 - (b) Prohibit angle parking.
 - (c) Regulate or prohibit all parking at locations where and when the pavement area usually occupied by parked vehicles will be needed to carry active traffic in the street.
 - (d) Assume general responsibility for all public information and public relations for the project and to make fitting announcement to the press and such outlets as would generally alert the affected property owners and the community of the nature, extent, and timing of the project and arrangements for handling traffic within and around the projects.
 - (e) Use the WisDOT Utility Accommodation Policy unless it adopts a policy which has equal or more restrictive controls.
9. In order to guarantee the Municipality's foregoing agreements to pay the State, the Municipality, through its above duly authorized officers or officials, agrees and authorizes the State to set off and withhold the required reimbursement amount as determined by the State from any moneys otherwise due and payable by the State to the Municipality.
10. **In accordance with the State's sunset policy for Urbanized Area STP-Urban projects, the subject 2009-2012 Cycle Urbanized Area STP-Urban improvement must be constructed and in final acceptance within six years from the start of State Fiscal Year 2012, or by June 30, 2017.** Extensions may be available upon approval of a written request by or on behalf of the Municipality to the State. The written request shall explain the reasons for project implementation delay and revised timeline for project completion.
11. The basis for local participation is as follows:

ID 5990-00-23: 80% Federal STP Urban Program, **with a maximum federal cap of \$244,800;** 20% Local.

ID 5990-00-78: 80% Federal STP Urban Program, **with a maximum federal cap of \$1,103,200;** 20% Local, with 100% Local for municipal utility adjustments, if required.





Division of Transportation System Development
Southwest Region
2101 Wright Street
Madison, WI 53704-2583

Scott Walker, Governor
Mark Gottlieb, P.E., Secretary
Internet: www.dot.wisconsin.gov

Telephone: (608) 243-3360
Facsimile (FAX): (608) 246-3819

E-mail: wayne.chase@dot.wi.gov

June 6, 2011

DENNIS RYAN
CITY OF JANESVILLE
18 N. JACKSON STREET
JANESVILLE, WI 53547

SUBJECT: STP-URBAN PROJECT AGREEMENT

Mr. Ryan:

Enclosed for signature is the project agreement for the following project that has approved funds in the 2011-2014 STP-Urban program:

Project 5990-01-19/20
Main Street

Please print and sign four (4) copies of the agreement. Please return four (4) copies of the agreement with original signatures to me by July 15, 2011.

Note the cost ratios for each project phase and any federal/state funding caps which may exist. The Municipality is responsible for the entire cost of non-participating items as well as any costs which exceed the funding caps, if applicable.

An agreement is not considered fully approved unless it has been approved by both the Municipality and the State, and it is not considered fully executed unless a fully approved copy has been returned to the Municipality.

The Municipality and its consultants (or any other parties hired by the Municipality) ***MUST NOT*** begin work on a federal/state-funded project phase until the State has provided notice of project authorization. Any such work would be ineligible for federal/state funding. Authorization will coincide with the currently scheduled year that is stated in the agreement.

If you have any questions regarding the agreement, please call me at (608) 243-3360 or e-mail wayne.chase@dot.wi.gov.

Sincerely,

Wayne Chase

Wayne Chase, P.E.
Local Programs Engineer



**STATE/MUNICIPAL AGREEMENT
FOR A STATE- LET URBANIZED
AREA STP-URBAN PROJECT**

Program Name: STP-Urban

Population Group: 50,000–200,000

Sub-program #: 206

Date: June 6, 2011

I.D.: 5990-01-19/20

Road Name: Main Street

Limits: Centerway Street – St. Lawrence Avenue

County: Rock

Roadway Length: 0.41 miles

Functional Classification: Minor Arterial

Project Sponsor: City of Janesville

Urbanized Area: Janesville

The signatory, City of Janesville, hereinafter called the Municipality, through its undersigned duly authorized officers or officials, hereby requests the State of Wisconsin Department of Transportation, hereinafter called the State, to initiate and effect the highway or street improvement hereinafter described.

The authority for the Municipality to enter into this agreement with the State is provided by Sections 86.25(1), (2), and (3) and Section 66.0301 of the Statutes.

NEEDS AND ESTIMATE SUMMARY:

All components of the project must be defined in the environmental document if any portion of the project is federally funded. The Municipality agrees to complete all participating and any non-participating work included in this improvement consistent with the environmental document. No work on final engineering and design may occur prior to approval of the environmental document.

Existing Facility - Describe and give reason for request: The existing roadway is a combination of 2 lanes and 4 lanes. It is a 26'- 56' wide facility with urban cross section constructed of asphalt pavement and concrete curb & gutter. The pavement is in fair condition and was last resurfaced in 1997. There are no federal-aid eligible structures within the project limits. There are existing sidewalks constructed of deteriorating brick pavers and curb ramps that do not meet ADA standards. Requesting a resurfacing project to improve the pavement condition and to replace sidewalks/curb ramps to improve pedestrian safety.

Proposed Improvement - Nature of work: A resurfacing project is proposed. The project will be 2,160' in length with an urban cross section consisting of an asphalt roadway with concrete curb & gutter. Deteriorating curb & gutter, sidewalks and curb ramps will be replaced. Storm sewer work will occur. Manhole adjustments for sanitary sewer and water mains will be necessary.

Describe non-participating work included in the project and other work necessary to completely finish the project that will be undertaken independently by the Municipality. Please note that non-participating components of a project/contract are considered part of the overall project and will be subject to applicable Federal requirements: Sanitary sewer and water utility manhole adjustments.

The Municipality agrees to the following 2011-2014 Urbanized Area STP-Urban project funding conditions:

Project design costs are funded with 80% federal funding and participating construction costs are funded with 73% federal funding, up to a maximum of \$1,081,257 for all federally-funded project phases when the municipality agrees to provide the remaining 20% for design and 27% for participating construction, and all funds in excess of the \$1,081,257 federal funding maximum, in accordance with the STP-Urban program guidelines for projects in urbanized areas. Non-participating costs are 100% the responsibility of the municipality. Any work performed by the Municipality prior to federal authorization is not eligible for federal funding. The Municipality will be notified by the State that the project is authorized and available for charging.

This project is currently scheduled in State Fiscal Year 2013. **In accordance with the State's sunset policy for Urbanized Area STP Urban projects, the subject 2011-2014 Urbanized Area STP-Urban improvement must be constructed and in final acceptance within six years from the start of State Fiscal Year 2012, or by June 30, 2017.** Extensions may be available upon approval of a written request by or on behalf of the Municipality to WisDOT. The written request shall explain the reasons for project implementation delay and revised timeline for project completion.

The dollar amounts shown in the Summary Funding Table below are federal maximum amounts unless explicitly identified otherwise. The final Municipal share is dependent on the final Federal participation, and actual costs will be used in the final division of cost for billing and reimbursement.

SUMMARY OF COSTS					
PHASE	Total Est. Cost	Federal Funds	%	Municipal Funds	%
ID 5990-01-19					
Design	\$240,000	\$192,000	80% *	\$48,000	20% + BAL
State Review	\$25,000	\$20,000	80% *	\$5,000	20% + BAL
ID 5990-01-20					
Participating Construction	\$1,130,512	\$829,316	73% *	\$301,196	27% + BAL
Non-Participating Construction	\$11,488	\$0	0%	\$11,488	100%
State Review	\$55,000	\$39,941	73% *	\$15,059	27% + BAL
Total Est. Cost Distribution	\$1,462,000	\$1,081,257	MAX	\$380,743	N/A

*The percentage of project costs covered by federal funding at approval is based on TIP Committee Action. Due to the federal funding cap, which is \$1,081,257 for all federally-funded project phases, this percentage may change over the life of the project.

This request is subject to the terms and conditions that follow (pages 3 – 7) and is made by the undersigned under proper authority to make such request for the designated Municipality and upon signature by the State and delivery to the Municipality shall constitute agreement between the Municipality and the State. No term or provision of neither the State/Municipal Agreement nor any of its attachments may be changed, waived or terminated orally but only by an instrument in writing executed by both parties to the State/Municipal Agreement.

Signed for and in behalf of the City of Janesville: (please sign in blue ink.)

Name	Title	Date
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Signed for and in behalf of the State:

Name	Title	Date
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GENERAL TERMS AND CONDITIONS:

1. All projects must be in an approved Transportation Improvement Program (TIP) or State Transportation Improvement Program (STIP) prior to requesting authorization.
2. Work prior to federal authorization is ineligible for federal funding.
3. The Municipality, throughout the entire project, commits to comply with and promote all applicable federal and state laws and regulations that include, but are not limited to, the following:
 - a. Environmental requirements, including but not limited to those set forth in the 23 U.S.C. 139 and National Environmental Policy Act (42 U.S.C. 4321 et seq.)
 - b. Equal protection guaranteed under the U.S. Constitution, WI Constitution, Title VI of the Civil Rights Act and Wis. Stat. 16.765. The municipality agrees to comply with and promote applicable Federal and State laws, Executive Orders, regulations, and implementing requirements intended to provide for the fair and equitable treatment of individuals and the fair and equitable delivery of services to the public. In addition the Municipality agrees not to engage in any illegal discrimination in violation of applicable Federal or State laws and regulations. This includes but is not limited to Title VI of the Civil Rights Act of 1964 which provides that "no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." The Municipality agrees that public funds, which are collected in a nondiscriminatory manner, should not be used in ways that subsidize, promote, or perpetuate illegal discrimination based on prohibited factors such as race, color, national origin, sex, age, physical or mental disability, sexual orientation, or retaliation.
 - c. Prevailing wage requirements, including but not limited to 23 U.S.C 113 and Wis. Stat. 103.50.
 - d. Buy America Provision and its equivalent state statutes, set forth in 23 U.S.C. 313 and Wis. Stat. 16.754.
 - e. Competitive bidding requirements set forth in 23 U.S.C 112 and Wis. Stat. 84.06.
 - f. All DBE requirements that the State specifies.
 - g. Federal Statutes that govern the Surface Transportation Program, including but not limited to 23 U.S.C. 133.
 - h. General requirements for administering federal and state aid set forth in Wis. Stat. 84.03.

STATE RESPONSIBILITIES AND REQUIREMENTS:

4. Funding of each project phase is subject to inclusion in Wisconsin's approved 2011-2014 Urbanized Area STP-Urban program. Federal funding will be limited to participation in the costs of the following items, as applicable to the project:
 - a. The grading, base, pavement, and curb and gutter, sidewalk, and replacement of disturbed driveways in kind.
 - b. The substructure, superstructure, grading, base, pavement, and other related bridge and approach items.
 - c. Storm sewer mains necessary for the surface water drainage.
 - d. Catch basins and inlets for surface water drainage of the improvement, with connections to the storm sewer main.
 - e. Construction engineering incident to inspection and supervision of actual construction work (except for inspection, staking, and testing of sanitary sewer and water main).

- f. Signing and pavement marking.
 - g. New installations or alteration of street lighting and traffic signals or devices.
 - h. Landscaping.
 - i. Preliminary engineering and design.
 - j. Management consultant and state review services.
5. The work will be administered by the State and may include items not eligible for Federal participation.
 6. As the work progresses, the State will bill the Municipality for work completed which is not chargeable to Federal funds. Upon completion of the project, a final audit will be made to determine the final division of costs. If reviews or audits show any of the work to be ineligible for Federal funding, the Municipality will be responsible for any withdrawn costs associated with the ineligible work.

MUNICIPAL RESPONSIBILITIES AND REQUIREMENTS:

7. Work necessary to complete the 2011-2014 Urbanized Area STP-Urban improvement project to be financed entirely by the Municipality or other utility or facility owner includes the items listed below.
 - a. New installations of or alteration of sanitary sewers and connections, water, gas, electric, telephone, telegraph, fire or police alarm facilities, parking meters, and similar utilities.
 - b. Damages to abutting property after project completion due to change in street or sidewalk widths, grades or drainage.
 - c. Detour routes and haul roads. The municipality is responsible for determining the detour route.
 - d. Conditioning, if required and maintenance of detour routes.
 - e. Repair of damages to roads or streets caused by reason of their use in hauling materials incident to the improvement.
 - f. All work related to underground storage tanks and contaminated soils.
 - g. Street and bridge width in excess of standards, in accordance with the current WisDOT Facilities Development Manual (FDM).
 - h. Real estate for the improvement.
8. The construction of the subject improvement will be in accordance with the appropriate standards unless an exception to standards is granted by WisDOT prior to construction. The entire cost of the construction project, not constructed to standards, will be the responsibility of the Municipality unless such exception is granted.
9. Work to be performed by the Municipality without Federal funding participation necessary to ensure a complete improvement acceptable to the Federal Highway Administration and/or the State may be done in a manner at the election of the Municipality but must be coordinated with all other work undertaken during construction.
10. The Municipality is responsible for financing administrative expenses related to Municipal project responsibilities.
11. The Municipality will include in all contracts executed by them a provision obligating the contractor not to discriminate against any employee or applicant for employment because of age, race, religion, color, handicap, sex, physical condition, developmental disability as defined in s. 51.01 (5), sexual orientation as defined in s. 111.32 (13m), or national origin.

12. The Municipality will pay to the State all costs incurred by the State in connection with the improvement that exceed Federal financing commitments or are ineligible for Federal financing. In order to guarantee the Municipality's foregoing agreements to pay the State, the Municipality, through its above duly authorized officers or officials, agrees and authorizes the State to set off and withhold the required reimbursement amount as determined by the State from any moneys otherwise due and payable by the State to the Municipality.
13. **In accordance with the State's sunset policy for Urbanized Area STP-Urban projects, the subject 2011-2014 Urbanized Area STP-Urban improvement must be constructed and in final acceptance within six years from the start of State Fiscal Year 2012, or by June 30, 2017.** Extensions may be available upon approval of a written request by or on behalf of the Municipality to WisDOT. The written request shall explain the reasons for project implementation delay and revised timeline for project completion.
14. If the Municipality should withdraw the project, it will reimburse the State for any costs incurred by the State on behalf of the project.
15. The Municipality will at its own cost and expense:
 - a. Maintain all portions of the project that lie within its jurisdiction (to include, but not limited to, cleaning storm sewers, removing debris from sumps or inlets, and regular maintenance of the catch basins, curb and gutter, sidewalks and parking lanes [including snow and ice removal]) for such maintenance through statutory requirements in a manner satisfactory to the State, and will make ample provision for such maintenance each year.
 - b. Regulate [or prohibit] parking at all times in the vicinity of the proposed improvements during their construction.
 - c. Regulate [or prohibit] all parking at locations where and when the pavement area usually occupied by parked vehicles will be needed to carry active traffic in the street.
 - d. Assume general responsibility for all public information and public relations for the project and to make fitting announcement to the press and such outlets as would generally alert the affected property owners and the community of the nature, extent, and timing of the project and arrangements for handling traffic within and around the project.
 - e. Provide complete plans, specifications, and estimates.
 - f. Provide relocation orders and real estate plats.
 - g. Use the *WisDOT Utility Accommodation Policy* unless it adopts a policy, which has equal or more restrictive controls.
 - h. Provide maintenance and energy for lighting.
 - i. Provide proper care and maintenance of all landscaping elements of the project including replacement of any plant materials damaged by disease, drought, vandalism or other cause.
16. It is further agreed by the Municipality that:
 - a. The Municipality assumes full responsibility for the design, installation, testing and operation of any sanitary sewer and water main infrastructure within the improvement project and relieves the state and all of its employees from liability for all suits, actions, or claims resulting from the sanitary sewer and water main construction under this agreement.
 - b. The Municipality assumes full responsibility for the plans and special provisions provided by their designer or anyone hired, contracted or otherwise engaged by the Municipality. The Municipality is responsible for any expense or cost resulting from any error or omission in such plans or special provisions. The Municipality will reimburse WisDOT if WisDOT incurs any cost or expense in order to correct or otherwise remedy such error or omission or consequences of such error or omission.

- c. The Municipality will be 100% responsible for all costs associated with utility issues involving the Contractor, including costs related to utility delays.
- d. All signs and traffic control devices and other protective structures erected on or in connection with the project including such of these as are installed at the sole cost and expense of the Municipality or by others, will be in conformity with such "Manual of Uniform Traffic Control Devices" as may be adopted by the American Association of State Highway and Transportation Officials, approved by the State, and concurred in by the Federal Highway Administration.
- e. The right-of-way available or provided for the project will be held and maintained inviolate for public highway or street purposes. Those signs prohibited under Federal aid highway regulations, posters, billboards, roadside stands, or other private installations prohibited by Federal or State highway regulations will not be permitted within the right-of-way limits of the project. The municipality, within its jurisdictional limits, will remove or cause to be removed from the right-of-way of the project all private installations of whatever nature which may be or cause an obstruction or interfere with the free flow of traffic, or which may be or cause a hazard to traffic, or which impair the usefulness of the project and all other encroachments which may be required to be removed by the State at its own election or at the request of the Federal Highway Administration, and that no such installations will be permitted to be erected or maintained in the future.

LEGAL RELATIONSHIPS:

- 17. The State shall not be liable to the Municipality for damages or delays resulting from work by third parties. The State also shall be exempt from liability to the Municipality for damages or delays resulting from injunctions or other restraining orders obtained by third parties.
- 18. The State will not be liable to any third party for injuries or damages resulting from work under or for the Project. The Municipality and the Municipality's surety shall indemnify and save harmless the State, its officers and employees, from all suits, actions or claims of any character brought because of any injuries or damages received or sustained by any person, persons or property on account of the operations of the Municipality and its sureties; or on account of or in consequence of any neglect in safeguarding the work; or because of any act or omission, neglect or misconduct of the Municipality or its sureties; or because of any claims or amounts recovered for any infringement by the Municipality and its sureties of patent, trademark or copyright; or from any claims or amounts arising or recovered under the Worker's Compensation Act, relating to the employees of the Municipality and its sureties; or any other law, ordinance, order or decree relating to the Municipality's operations.
- 19. Contract Modification: This State/Municipal Agreement can only modified by written instruments duly executed by both parties. No term or provision of neither this State/Municipal Agreement nor any of its attachments may be changed, waived or terminated orally.
- 20. Binding Effects: All terms of this State/Municipal Agreement shall be binding upon and inure to the benefits of the legal representatives, successors and executors. No rights under this State/Municipal Agreement may be transferred to a third party. This State/Municipal Agreement creates no third- party enforcement rights.
- 21. Choice of Law and Forum: This State/Municipal Agreement shall be interpreted and enforced in accordance with the laws of the State of Wisconsin. The Parties hereby expressly agree that the terms contained herein and in any deed executed pursuant to this State/Municipal Agreement are enforceable by an action in the Circuit Court of Dane County, Wisconsin.

PROJECT FUNDING CONDITIONS

- 22. The Municipality agrees to the following 2011-2014 Urbanized Area STP-Urban project funding conditions:
 - a. ID 5990-01-19: Design is funded with 80% federal funding, when the municipality agrees to provide the remaining 20%. This portion of the project is subject to the cumulative project federal funding cap (see sub-item c). This phase includes Plan Development, Management Consultant Review, and State Review. The work includes project review, approval of required reports and documents and processing

the final PS&E document for award of the contract. Costs for this phase include an estimated amount for state review activities, to be funded 80% with federal funding and 20% by the Municipality.

b. ID 5990-01-20: Construction:

- i. Costs for participating construction items are funded with 73% federal funding when the municipality agrees to provide the remaining 27%. This portion of the project is subject to the cumulative project federal funding cap (see sub-item c).
 - ii. Non-participating costs are funded 100% by the Municipality. Costs include construction delivery.
 - iii. Costs for this phase include an estimated amount for state review activities, to be funded 73% with federal funding and 27% by the Municipality. This portion of the project is subject to the cumulative project federal funding cap (see sub-item c).
- c. Project Cap:** In accordance with STP-Urban program guidelines for projects in urbanized areas, State action and TIP Committee action, this project has a federal funding cap of \$1,081,257. This federal funding cap applies to all federally-funded project phases.

[End of Document]

CORRESPONDENCE/MEMORANDUM

**SW REGION LOCAL PROGRAM
MANAGEMENT CONSULTANT
KJohnson Engineers, Inc.
DAAR/OTIE**

Date: August 5, 2011
To: Carl Weber, P.E.
City of Janesville Director of Public Works
From: Kimberly A. Johnson, P.E. *Kimberly A. Johnson*
Subject: ID 5990-00-00
City of Janesville, Jackson Street
(Rock River Bridge P-53-0727)
Local Street
Rock County

The Wisconsin Department of Transportation approved the "State/Municipal Agreement for a State-Let Local Bridge Project" for the subject project on July 8, 2011. Enclosed is a copy of the Project Agreement. Funding authorization was given on July 25, 2011 and we received approval to begin work on August 4, 2011.

As noted in my earlier e-mail, please contact me at (608) 829-3858 to discuss the consultant selection process.

I:\Users\Stacy\Project Agreements\Jackson Street, Janesville Approval Letter.Doc



**STATE/MUNICIPAL AGREEMENT
FOR A STATE- LET LOCAL BRIDGE
PROJECT**

Program Name: Local Bridge
Sub-program #: 205

Date: March 18, 2011
I.D.: 5990-00-00/84
Road Name: Jackson Street
Bridge ID: P-53-0727
Location: Rock River
Limits: W. Delavan Drive – Riverside Street
County: Rock
Project Length: 500 feet
Facility Owner: City of Janesville
Project Sponsor: City of Janesville

The signatory, City of Janesville, hereinafter called the Municipality, through its undersigned duly authorized officers or officials, hereby requests the State of Wisconsin Department of Transportation, hereinafter called the State, to initiate and effect the highway or street improvement hereinafter described.

The authority for the Municipality to enter into this agreement with the State is provided by Sections 86.25(1), (2), and (3) and Section 66.0301 of the Statutes.

NEEDS AND ESTIMATE SUMMARY:

All components of the project must be defined in the environmental document if any portion of the project is federally funded. The Municipality agrees to complete all participating and any non-participating work included in this improvement consistent with the environmental document. No work on final engineering and design may occur prior to approval of the environmental document.

Existing Facility - Describe and give reason for request: Existing bridge P-53-0727 is a 5-span structure crossing the Rock River with a clear width of 42.0' and length of 383.0'. There are sidewalk and pedestrian/bicycle accommodations. The bridge was constructed in 1918. It has a sufficiency rating of 43.0 and is structurally deficient. Requesting replacement of the bridge due to structural deficiency.

Proposed Improvement - Nature of work: A bridge replacement on the existing alignment is proposed. The new bridge will be a 6-span structure having a clear width of 53.0' and length of 410.0'. There will be sidewalk and bicycle/pedestrian accommodations. The proposed length of approach work is 80', with a total project length of approximately 500'.

Describe non-participating work included in the project and other work necessary to completely finish the project that will be undertaken independently by the Municipality. Please note that non-participating components of a project/contract are considered part of the overall project and will be subject to applicable Federal requirements: N/A

RECEIVED

MAR 30 2011

Bureau of Transit, Local Roads
Railroads & Harbors

The Municipality agrees to the following 2011-2014 Local Bridge program project funding conditions:

Project design and construction costs are funded with 80% federal/state funding when the Municipality agrees to provide the remaining 20% according to the Local Bridge Program guidelines. Non-participating costs are 100% the responsibility of the Municipality. Any work performed by the Municipality prior to federal authorization is not eligible for federal funding. The Municipality will be notified by the State that the project is authorized and available for charging.

This project is currently scheduled in State Fiscal Year 2014. In accordance with the State's sunset policy for Local Bridge Program projects, the subject 2011-2014 Local Bridge Program improvement must be constructed and in final acceptance within six years from the start of State Fiscal Year 2012, or by June 30, 2017. Extensions may be available upon approval of a written request by or on behalf of the Municipality to WisDOT. The written request shall explain the reasons for project implementation delay and revised timeline for project completion.

The dollar amounts shown in the Summary Funding Table below are estimates unless explicitly identified as maximum amounts. The final Municipal share is dependent on the final Federal and State participation, and actual costs will be used in the final division of cost for billing and reimbursement.

PHASE	SUMMARY OF COSTS				
	Total Est. Cost	Federal/State Funds	%	Municipal Funds	%
ID 5990-00-00					
Design	\$531,500	\$425,200	80%	\$106,300	20%
State Review	\$36,500	\$29,200	80%	\$7,300	20%
ID 5990-00-84					
Participating Construction	\$6,114,675	\$4,891,740	80%	\$1,222,935	20%
Non-Participating Construction			0%		100%
State Review	\$181,325	\$145,060	80%	\$36,265	20%
Total Est. Cost Distribution	\$6,864,000	\$5,491,200	N/A	\$1,372,800	N/A

This request is subject to the terms and conditions that follow (pages 3 – 7) and is made by the undersigned under proper authority to make such request for the designated Municipality and upon signature by the State and delivery to the Municipality shall constitute agreement between the Municipality and the State. No term or provision of neither the State/Municipal Agreement nor any of its attachments may be changed, waived or terminated orally but only by an instrument in writing executed by both parties to the State/Municipal Agreement.

Signed for and in behalf of the City of Janesville: (please sign in blue ink.)

Name [Signature] Title Assistant City Manager Date 3/24/2011

Signed for and in behalf of the State:

Name [Signature] Title Wis DOT Date 7/8/11

GENERAL TERMS AND CONDITIONS:

1. All projects must be in an approved Transportation Improvement Program (TIP) or State Transportation Improvement Program (STIP) prior to requesting authorization.
2. Work prior to federal authorization is ineligible for federal or state funding.
3. The Municipality, throughout the entire project, commits to comply with and promote all applicable federal and state laws and regulations that include, but are not limited to, the following:
 - a. Environmental requirements, including but not limited to those set forth in the 23 U.S.C. 139 and National Environmental Policy Act (42 U.S.C. 4321 et seq.)
 - b. Equal protection guaranteed under the U.S. Constitution, WI Constitution, Title VI of the Civil Rights Act and Wis. Stat. 16.765. The municipality agrees to comply with and promote applicable Federal and State laws, Executive Orders, regulations, and implementing requirements intended to provide for the fair and equitable treatment of individuals and the fair and equitable delivery of services to the public. In addition the Municipality agrees not to engage in any illegal discrimination in violation of applicable Federal or State laws and regulations. This includes but is not limited to Title VI of the Civil Rights Act of 1964 which provides that "no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." The Municipality agrees that public funds, which are collected in a nondiscriminatory manner, should not be used in ways that subsidize, promote, or perpetuate illegal discrimination based on prohibited factors such as race, color, national origin, sex, age, physical or mental disability, sexual orientation, or retaliation.
 - c. Prevailing wage requirements, including but not limited to 23 U.S.C 113 and Wis. Stat. 103.50.
 - d. Buy America Provision and its equivalent state statutes, set forth in 23 U.S.C. 313 and Wis. Stat. 16.754.
 - e. Competitive bidding requirements set forth in 23 U.S.C 112 and Wis. Stat. 84.06.
 - f. All DBE requirements that the State specifies.
 - g. Federal statutes that govern the Highway Bridge Replacement and Rehabilitation Program, including but not limited to 23 U.S.C. 144.
 - h. State Statutes that govern the Local Bridge Program, including but not limited to Wis. Stat 84.18.
 - i. Bridge Approaches Funding Policy. FHWA limits bridge approach costs to only those approach costs that are necessary to render the bridge serviceable (to reach the attainable touchdown points using current standards). On a program level, FHWA has determined that, on average, bridge approach costs should amount to no more than 10% of the cost for constructing the bridge, and the municipality should be prepared to offer a justification of costs for any bridge project where the approach costs exceed that percentage.
 - j. State administrative rule that implements Local Bridge Program: Ch. Trans 213.

STATE RESPONSIBILITIES AND REQUIREMENTS:

4. Funding of each project phase is subject to inclusion in Wisconsin's approved 2011-2014 Local Bridge program. Federal /State financing will be limited to participation in the costs of the following items, as applicable to the project:
 - a. The grading, base, pavement, and curb and gutter, sidewalk, and replacement of disturbed driveways in kind.

- b. The substructure, superstructure, grading, base, pavement, and other related bridge and approach items.
 - c. Storm sewer mains necessary for the surface water drainage.
 - d. Catch basins and inlets for surface water drainage of the improvement, with connections to the storm sewer main.
 - e. Construction engineering incident to inspection and supervision of actual construction work (except for inspection, staking, and testing of sanitary sewer and water main).
 - f. Signing and pavement marking.
 - g. New installations or alteration of street lighting and traffic signals or devices.
 - h. Landscaping.
 - i. Preliminary Engineering and design.
 - j. Management Consultant and State Review Services.
5. WisDOT is authorized by Wis. Stat. 84.18(6) to exercise whole supervision and control over the construction of the Project. The work will be administered by the State and may include items not eligible for Federal/State participation.
6. As the work progresses, the State will bill the Municipality for work completed which is not chargeable to Federal/State funds. Upon completion of the project, a final audit will be made to determine the final division of costs. If reviews or audits show any of the work to be ineligible for Federal funding, the Municipality will be responsible for any withdrawn costs associated with the ineligible work.

MUNICIPAL RESPONSIBILITIES AND REQUIREMENTS:

7. Work necessary to complete the 2011-2014 Local Bridge program improvement project to be financed entirely by the Municipality or other utility or facility owner includes the items listed below.
- a. New installations of or alteration of sanitary sewers and connections, water, gas, electric, telephone, telegraph, fire or police alarm facilities, parking meters, and similar utilities.
 - b. Damages to abutting property after project completion due to change in street or sidewalk widths, grades or drainage.
 - c. Detour routes and haul roads. The municipality is responsible for determining the detour route.
 - d. Conditioning, if required and maintenance of detour routes.
 - e. Repair of damages to roads or streets caused by reason of their use in hauling materials incident to the improvement.
 - f. All work related to underground storage tanks and contaminated soils.
 - g. Street and bridge width in excess of standards.
 - h. Real estate for the improvement.
8. FHWA limits bridge approach costs to only those approach costs that are necessary to render the bridge serviceable (to reach the attainable touchdown points using current standards). On a program level, FHWA has determined that, on average, bridge approach costs should amount to no more than 10% of the cost for constructing the bridge, and the Municipality should be prepared to offer a justification of costs for any bridge project where the approach costs exceed that percentage.

9. The construction of the subject improvement will be in accordance with the appropriate standards unless an exception to standards is granted by WisDOT prior to construction. The entire cost of the construction project, not constructed to standards, will be the responsibility of the Municipality unless such exception is granted.
10. Work to be performed by the Municipality without Federal/State funding participation necessary to ensure a complete improvement acceptable to the Federal Highway Administration and/or the State may be done in a manner at the election of the Municipality but must be coordinated with all other work undertaken during construction.
11. The Municipality is responsible for financing administrative expenses related to Municipal project responsibilities.
12. The Municipality will include in all contracts executed by them a provision obligating the contractor not to discriminate against any employee or applicant for employment because of age, race, religion, color, handicap, sex, physical condition, developmental disability as defined in s. 51.01 (5), sexual orientation as defined in s. 111.32 (13m), or national origin.
13. The Municipality will pay to the State all costs incurred by the State in connection with the improvement that exceed Federal/State financing commitments or are ineligible for Federal/State financing. In order to guarantee the Municipality's foregoing agreements to pay the State, the Municipality, through its above duly authorized officers or officials, agrees and authorizes the State to set off and withhold the required reimbursement amount as determined by the State from any moneys otherwise due and payable by the State to the Municipality.
14. **In accordance with the State's sunset policy for Local Bridge Program projects, the subject 2011-2014 Local Bridge program improvement must be constructed and in final acceptance within six years from the start of State Fiscal Year 2012, or by June 30, 2017.** Extensions may be available upon approval of a written request by or on behalf of the Municipality to WisDOT. The written request shall explain the reasons for project implementation delay and revised timeline for project completion.
15. If the Municipality should withdraw the project, it will reimburse the State for any costs incurred by the State on behalf of the project.
16. The Municipality will at its own cost and expense:
 - a. Maintain all portions of the project that lie within its jurisdiction (to include, but not limited to, cleaning storm sewers, removing debris from sumps or inlets, and regular maintenance of the catch basins, curb and gutter, sidewalks and parking lanes [including snow and ice removal]) for such maintenance through statutory requirements in a manner satisfactory to the State, and will make ample provision for such maintenance each year.
 - b. Regulate [or prohibit] parking at all times in the vicinity of the proposed improvements during their construction.
 - c. Regulate [or prohibit] all parking at locations where and when the pavement area usually occupied by parked vehicles will be needed to carry active traffic in the street.
 - d. Assume general responsibility for all public information and public relations for the project and to make fitting announcement to the press and such outlets as would generally alert the affected property owners and the community of the nature, extent, and timing of the project and arrangements for handling traffic within and around the projects.
 - e. Provide complete plans, specifications, and estimates.
 - f. Provide relocation orders and real estate plats.
 - g. Use the *WisDOT Utility Accommodation Policy* unless it adopts a policy, which has equal or more restrictive controls.

- h. Provide maintenance and energy for lighting.
- i. Provide proper care and maintenance of all landscaping elements of the project including replacement of any plant materials damaged by disease, drought, vandalism or other cause.

17. It is further agreed by the Municipality that:

- a. The Municipality assumes full responsibility for the design, installation, testing and operation of any sanitary sewer and water main infrastructure within the improvement project and relieves the state and all of its employees from liability for all suits, actions, or claims resulting from the sanitary sewer and water main construction under this agreement.
- b. The Municipality assumes full responsibility for the plans and special provisions provided by their designer or anyone hired, contracted or otherwise engaged by the Municipality. The Municipality is responsible for any expense or cost resulting from any error or omission in such plans or special provisions. The Municipality will reimburse WisDOT if WisDOT incurs any cost or expense in order to correct or otherwise remedy such error or omission or consequences of such error or omission.
- c. The Municipality will be 100% responsible for all costs associated with utility issues involving the contractor, including costs related to utility delays.
- d. All signs and traffic control devices and other protective structures erected on or in connection with the project including such of these as are installed at the sole cost and expense of the Municipality or by others, will be in conformity with such "Manual of Uniform Traffic Control Devices" as may be adopted by the American Association of State Highway and Transportation Officials, approved by the State, and concurred in by the Federal Highway Administration.
- e. The right-of-way available or provided for the project will be held and maintained inviolate for public highway or street purposes. Those signs prohibited under Federal aid highway regulations, posters, billboards, roadside stands, or other private installations prohibited by Federal or State highway regulations will not be permitted within the right-of-way limits of the project. The Municipality, within its jurisdictional limits, will remove or cause to be removed from the right-of-way of the project all private installations of whatever nature which may be or cause an obstruction or interfere with the free flow of traffic, or which may be or cause a hazard to traffic, or which impair the usefulness of the project and all other encroachments which may be required to be removed by the State at its own election or at the request of the Federal Highway Administration, and that no such installations will be permitted to be erected or maintained in the future.

LEGAL RELATIONSHIPS:

- 18. The State shall not be liable to the Municipality for damages or delays resulting from work by third parties. The State also shall be exempt from liability to the Municipality for damages or delays resulting from injunctions or other restraining orders obtained by third parties.
- 19. The State will not be liable to any third party for injuries or damages resulting from work under or for the Project. The Municipality and the Municipality's surety shall indemnify and save harmless the State, its officers and employees, from all suits, actions or claims of any character brought because of any injuries or damages received or sustained by any person, persons or property on account of the operations of the Municipality and its sureties; or on account of or in consequence of any neglect in safeguarding the work; or because of any act or omission, neglect or misconduct of the Municipality or its sureties; or because of any claims or amounts recovered for any infringement by the Municipality and its sureties of patent, trademark or copyright; or from any claims or amounts arising or recovered under the Worker's Compensation Act, relating to the employees of the Municipality and its sureties; or any other law, ordinance, order or decree relating to the Municipality's operations.
- 20. Contract Modification: This State/Municipal Agreement can only modified by written instruments duly executed by both parties. No term or provision of neither this State/Municipal Agreement nor any of its attachments may be changed, waived or terminated orally.

21. **Binding Effects:** All terms of this State/Municipal Agreement shall be binding upon and inure to the benefits of the legal representatives, successors and executors. No rights under this State/Municipal Agreement may be transferred to a third party. This State/Municipal Agreement creates no third- party enforcement rights.
22. **Choice of Law and Forum:** This State/Municipal Agreement shall be interpreted and enforced in accordance with the laws of the State of Wisconsin. The parties hereby expressly agree that the terms contained herein and in any deed executed pursuant to this State/Municipal Agreement are enforceable by an action in the Circuit Court of Dane County, Wisconsin.

PROJECT FUNDING CONDITIONS

23. The Municipality agrees to the following 2011-2014 Local Bridge Program project funding conditions:
- a. ID 5990-00-00: Design is funded with 80% federal/state funding when the Municipality agrees to provide the remaining 20%. This phase includes Plan Development, Management Consultant Review, and State Review. The work includes project review, approval of required reports and documents and processing the final PS&E document for award of the contract. Costs for this phase include an estimated amount for state review activities, to be funded 80% with federal/state funding and 20% by the Municipality
 - b. ID 5990-00-84: Construction:
 - i. Costs for participating construction items are funded with 80% federal/state funding when the Municipality agrees to provide the remaining 20%.

[End of Document]

Appendix V: Additional Letters of Support

1. Anchor Bank
2. Angus Young Associates
3. BMO Harris Bank
4. Boys & Girls Club of Janesville
5. City of Janesville Community Development Authority
6. City of Janesville Common Council
7. Community Action, Inc.
8. Downtown Development Alliance
9. Edgewood College
10. Forward Janesville
11. Health Net of Rock County, Inc.
12. Janesville Farmers Market
13. Johnson Bank
14. Mercy Health System
15. Neighborhood Action Team
16. Representative Deb Kolste
17. River Alliance of Wisconsin
18. Rock County
19. Rock County 5.0
20. Rock River Trail
21. Senator Tim Cullen
22. South Central Wisconsin Builders Association
23. State of Wisconsin Department of Health Services
24. Webco



2215 Holiday Drive | Janesville, WI 53545 | (608) 756-2600 | anchorbank.com

December 17, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mr. Freitag,

I am excited to support the City of Janesville's proposal to apply for up to \$1,000,000 in USEPA Brownfield Revolving Loan Fund grants and advancing the Brownfield program in the central riverfront area. In my role as Mortgage Loan Officer at AnchorBank in Janesville and with direct involvement with the Community Development Authority, I am particularly interested in serving as a member of the Loan Review Committee.

As part of my role on this committee, I would bring my professional expertise and experience to the Loan Review Committee to help:

- Work with the city's financial consultant to help set up the program policies and procedures
- Review loan/grant applications and make recommendations on them to BAC and LRC
- Meet quarterly to review progress and suggest any program changes

I fully support the City in advancing this important initiative, and will use my existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by community members that we serve, as well as, other community members and stakeholders.

Securing USEPA funding is vital to the collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. I am excited to support and become directly involved in the RLF program and respectfully urge the EPA to fully fund these grant requests. If additional information is needed, please do not hesitate to contact me at 608-755-5031 and/or at mprestil@anchorbank.com.

Sincerely,
AnchorBank, FSB

A handwritten signature in black ink, appearing to read "Matthew W. Prestil", written over a horizontal line.

Matthew W. Prestil
Mortgage Loan Officer
NMLS # 555853
2215 Holiday Drive
Janesville, WI 53545

January 6, 2014

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mr. Freitag,

We are excited to support the City of Janesville's proposal for a \$700,000 USEPA Brownfield Revolving Loan Fund Grant for advancing the Brownfield program in the central area riverfront, from the Memorial Drive Bridge to the Jackson Street Bridge. As a business focused on redevelopment of our community, we support the City's Brownfield program and its current revitalization efforts.

We are particularly excited that our property located at 110 South Water Street (owned under the name Creative Business Development) is being included as a Catalytic, High Priority Site in the city's ongoing EPA-funded Area-Wide Plan, and we look forward to working in close partnership with the city in creating a dynamic reuse plan for it. Although the site is not owned by Angus Young Associates, it is owned by the Principal owners of the firm. We purchased this critical Riverfront site in downtown Janesville so that it would be available when needed for a high quality development in the City. The previous owner was not interested in a high quality redevelopment.

My company has recently worked in another community to develop a project on a brownfield site, which ultimately resulted in a very successful project. With the assistance of agencies like the Wisconsin DNR, we were able to overcome the many concerns to make significant improvements to the community. As an owner of a business in the focus area, a downtown resident, and a member of the Downtown Revitalization Committee, I am heavily invested and fully supportive of future efforts to improve brownfields in Janesville's downtown and encourage EPA to fully fund the City's request. Improvements are needed for the health and economic viability of this part of our city to retain the quality and heritage of our community.

Again, the reason we acquired 110 South Water Street is because of the critical location of the site to our community's well-being and image. Located between the municipal library and Senior Center, this site is at the heart of the downtown and requires a high quality redevelopment project to further establish our downtown. Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.. If more information is needed from us, please do not hesitate to contact me at (608) 756-2326 or email at jeffh@angusyoung.com.

Sincerely,



Jeffrey Hazekamp, AIA

December 17, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53548

Dear Mark Freitag:

I am excited to support the City of Janesville's proposal to apply for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund grants and advancing the brownfields program in Janesville's central riverfront area. In my role as vice president at BMO Harris Bank and with my direct involvement with the Downtown Development Alliance, I am particularly interested in serving as a member of the Loan Review Committee.

As part of my role on this Committee I would bring my professional expertise and experience to the Loan Review Committee to help:

- Work with the city's financial consultant to help setup the program policies and procedures
- Review loan/grant applications and make recommendations on them to the BAC and LRC (only 3-5 loans/grants expected over the next 5 years)
- Meet quarterly to review progress and suggest any program changes

I fully support the City in advancing this important initiative. I will use my existing relationships, knowledge of community needs and priorities and outreach networks to encourage direct participation in the program by the community members we serve as well as other residents and stakeholders.

Much progress has been made in the last couple of years toward the goal of revitalizing Janesville's central riverfront area. Securing USEPA funding appears to be the next logical step on this process. Securing the funding is vital in the collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. I am excited to support and become directly involved in the RLF program and respectfully urge the EPA to fully fund the city's grant requests. If you need any further information from me or have additional questions, please do not hesitate to contact me directly at 608-755-4241 or at david.marshick@bmo.com

Sincerely,



Dave L. Marshick
Vice President- Business Banking



**BOYS & GIRLS CLUB
OF JANESVILLE**

December 19, 2013

Dear City Manager Freitag;

The Boys & Girls Club of Janesville is excited to support the City of Janesville's proposal for up to \$1,000,000 in a USEPA Brownfield Revolving Loan Fund Grant in order to advance the City's concentrated brownfield revitalization strategy with a focus on its riverfront and city center.

As an organization focused on enabling all youth, especially those who need us the most, to reach their full potential, we support the cities current revitalization efforts.

The Boys & Girls Club of Janesville's main focus is to provide a safe place for youth to learn and grow. We hope to assist the city with this goal by developing and conducting at least one youth design charrette as a component of their 2014 Brownfields Area-Wide Plan program, undertaken with grant funding received in 2013 from USEPA. The Boys & Girls Club would like to help and participate with the improvements and clean up along the riverfront area. We also hope to encourage families to participate in our efforts, particularly within the forth ward and look west neighborhoods near downtown. We serve many children from these areas, and for many we are their home away from home. Our club supports any and all improvements in the downtown area since this is our home too.

We fully support the city in advancing in this important initiative, and will use our existing relationships, knowledge of community needs and priorities to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders. Securing RLF funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and well-being of the community. If you need more information from us, please do not hesitate to contact me at (608) 755-0575 or at ckulinski@bgcjanesville.org

Sincerely,

Carrie Kulinski, Executive Director



CITY OF JANESVILLE

Wisconsin's Park Place

January 2, 2014

Council President Kathy Voskuil
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Re: Support for and Affirmation of Partnership in USEPA Revolving Loan Fund Grant Program

Dear Council President Voskuil:

The Janesville Community Development Authority (CDA) fully supports the City's Comprehensive Brownfields Program, and the City's application for the USEPA Brownfield Revolving Loan Fund grant for site clean-up.

As you know, the CDA is the City's lead agency in budgeting, disbursement and monitoring of all Community Development Block Grant entitlement funds provided by HUD. In addition, we have successfully co-managed (with the City's neighborhood Services Department) a housing rehabilitation revolving fund for nearly thirty years. Our current revolving loan portfolio is valued at \$369,353, and our program remains in good standing with HUD with no finding or adverse audits. We also manage an additional loan portfolio of \$1.44 million in CDBG forgivable, deferred and deferred/installment loans.

Accordingly, the CDA will gladly lend our experience and knowledge in the administration of the proposed Brownfields Revolving Loan fund by reviewing and taking action on all loan and grant applications. The CDA will assist in the development of the program policies and procedures and will then ensure that all RLF loans are in compliance with the financial feasibility requirements, owner equity requirements, and minimum owner equity standards as established in the policies, as needed.

The CDA also appreciates the focus of the City's Comprehensive Brownfields Program on our central riverfront, the "Rock Renaissance" area, as this area is entirely within our CDBG target area and includes some of the City's most sensitive populations. Given our significant investment in the focus area and our long-standing commitment to the community, the CDA commits to continuing and expanding our role as a partner in the city's Comprehensive Brownfields Program. We believe that securing USEPA funding is vital to our collective community efforts, and respectfully urge USEPA to fully fund this request.

If more information is needed, please do not hesitate to contact me at (608)289-4347 or jschafer@echojanesville.org.

Sincerely,

Jessica Schafer-Locher

Community Development Authority Chairperson

NEIGHBORHOOD SERVICES

18 N. JACKSON ST., P.O. BOX 5005 • JANESVILLE, WI 53547-5005 • (608) 755-3065 • FAX: (608) 755-3207 • TTD: (608) 755-3190

WEBSITE: <http://www.ci.janesville.wi.us>



RESOLUTION NO. 2014-1067

A RESOLUTION authorizing the City of Janesville's submission of a grant request to the USEPA for funding through their 2014 Brownfields Revolving Loan Fund Grant.

WHEREAS, the Common Council of the City of Janesville recognize that the investigation, remediation, and redevelopment of Brownfields are important parts of protecting Wisconsin's resources and reuse of abandoned lands; and

WHEREAS, by adopting this Resolution, the Common Council declare their intent for the City Administration to submit a grant request to the USEPA for funding through their 2014 Brownfields Program for a Brownfields Revolving Loan Fund Grant of up to One Million Dollars (\$1,000,000.00) that will guide the planning, assessment, cleanup, and redevelopment of contaminated sites in the community; and

WHEREAS, the City of Janesville will maintain records documenting all expenditures made during the grant period and abide by the necessary reporting responsibilities as determined by the USEPA; and

WHEREAS, the City of Janesville will work cooperatively with employees, agents, and representatives of the USEPA during the grant period; and

WHEREAS, the City of Janesville intends to comply with all requirements of and will submit all documents and participation requirements, to the USEPA; and

WHEREAS, the Common Council find that the submission for and use of this Grant will be in the best interests of and benefit to the City, its properties, its residents, and taxpayers.

NOW, THEREFORE, IT IS HEREBY RESOLVED by the Common Council of the City of Janesville that:

1. All above introductions and recitals are incorporated herein by reference as if fully set forth verbatim; and
2. The City Administration is authorized on behalf of the City of Janesville to prepare and submit applications for, and request funds and assistance available from, the United States Environmental Protection Agency for this Grant; and
3. The City of Janesville shall take any and all necessary actions to undertake, direct, and complete approved grant activities, and comply with State and Federal rules for the program(s); and

BE IT FURTHER RESOLVED, that the City Manager and his designee(s), on behalf of the City of Janesville, is/are hereby jointly and severally authorized and empowered to negotiate, draft, review, revise, modify, amend, execute, enter into, file and/or record


additional applications, agreements, amendments, documents, reports, and letters of understanding concerning this matter, and to take whatever additional other actions that the City Manager may determine in his sole discretion, from time to time and at any time, necessary and/or desirable in the public interest to effectuate the intent of this Resolution and/or the public good.

ADOPTED: January 13, 2014


APPROVED:


Mark A. Freitag, City Manager

ATTEST:


Jean Ann Wulf, City Clerk-Treasurer

APPROVED AS TO FORM:


Wald Klimczyk, City Attorney

Proposed by: Economic Development
Department
Prepared by: Economic Development
Department

Motion by: Kealy				
Second by: Liebert				
Councilmember	Aye	Nay	Pass	Absent
Farrell	X			
Fitzgerald	X			
Kealy	X			
Liebert	X			
Marklein	X			
Severson	X			
Voskuil	X			



December 19, 2013

Council President Kathy Voskuil
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Councilwoman Voskuil,

Community Action Inc. of Rock and Walworth Counties enthusiastically supports the City of Janesville's proposals for award of a USEPA Brownfields Revolving Loan Fund Grant. The grant provides critical support for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. As an organization focused on building community solutions to meet the diverse needs of low and moderate income stakeholders, we support the City's Brownfield program and its current revitalization efforts.

Community Action offers a diverse array of services ranging from housing redevelopment and workforce training to health care and early learning. Key to our effectiveness is a commitment to build broad engagement, from community leaders to low-income consumers, in solution building. This commitment led to Community Action efforts to partner with the City of Janesville to establish Neighborhood Action Teams in the 4th Ward and Look West Neighborhoods. The purpose of the teams was to improve and enhance these central city neighborhoods. These neighborhoods surround the Brownfield target area and residents here are most directly impacted by the social and environmental impacts of these sites. Community Action intends to leverage this commitment to support efforts to engage stakeholder groups in the planning and future implementation process.

As requested, we will convene and/or participate on panels of community, governmental and private organizations to discuss and develop strategies for the following as part of the area-wide planning process:

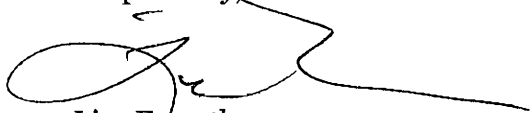
- How to effectively engage with traditionally underrepresented populations to raise awareness of the planning area, its challenges and opportunities, and to gain input and feedback;
- How to ensure the planning process and outcomes remain relevant and beneficial to the downtown neighborhoods;
- How to increase employment opportunities within the planning area for residents of the downtown neighborhoods as well as arranging for and/or providing the training necessary to help the residents qualify for these opportunities.
- How to create new small businesses in the planning area and assist in identifying and/or providing the training resources necessary to help residents in the downtown neighborhoods start businesses.

In addition, as a representative of Community Action, I currently sit on the Brownfield Advisory Committee. I will continue to work with the Advisory Committee during the next phase of the planning process.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.

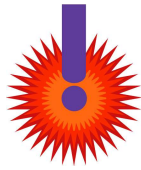
Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed, please do not hesitate to contact me at lfurseth@community-action.org or by phone at 608-313-1320.

Respectfully,



Lisa Furseth
Executive Director

creating pathways out of poverty



Downtown Development Alliance

January 2, 2014

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53548

Dear City Manager Freitag,

The Downtown Development Alliance is pleased to support the City of Janesville's proposal to apply for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants. The advancement of the brownfields program to help aid development in Janesville's downtown riverfront area is especially exciting for me as the Chair of the Downtown Development Alliance. Our organization is focused on the redevelopment of the central downtown area and we strongly support the City's brownfields program and its current revitalization efforts.

The Downtown Development Alliance has for many years concentrated our efforts in the downtown by being a facilitator and conduit between the City of Janesville and the downtown business and building owners. We fully support the city in advancing this important initiative and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders. The potential USEPA Brownfields Revolving Loan Funds Grant is a very exciting prospect for our group as we look to continue our mission of revitalizing Downtown Janesville.

The City has made much progress in the last couple of years toward the goal of revitalizing Janesville's central riverfront area. Securing USEPA funds for the Revolving Loan Fund Grant program is essential to building a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at (608)741-9400 x 1 or BrittenG@CertifiedPartsCorp.com

Sincerely,

Britten Grafft
Chairman
Downtown Development Alliance





Edgewood College
Sustainability Leadership Graduate Program

James Lorman, PhD
Academic Program Director
Sustainability Leadership
1000 Edgewood College Dr.
Madison, WI 53711
Phone (608) 663-6921
lorman@edgewood.edu

December 16, 2013
Council President Kathy Voskuil
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Council Kathy Voskuil,

Edgewood College's Sustainability Leadership Program is happy to support the City of Janesville's proposals for a USEPA Brownfields Revolving Loan Fund Grant for advancing the brownfields program in Janesville. As an organization focused on developing leadership for sustainable communities, we support the City's brownfields program and its current revitalization efforts.

Through my work at Edgewood College, particularly as Academic Program Director of the Sustainability Leadership Graduate Program, I have been engaged for many years in issues of local urban land use and water quality, including issues closely associated with brownfield development. I see this as a critical issue, particularly those most disenfranchised from decision-making, and I would like to support the Janesville's initiative in whatever way I can.

Edgewood's Sustainability Leadership Graduate Program is a one-year, cohort-based certificate program designed to give working professionals the content and skills they need to effectively promote ecological resilience, social justice, and economic vitality in their organization or community. Now in its fourth year, the program addresses important local problems; and a key requirement for each student is to engage key stakeholders and community partners in the completion of a significant Capstone Project.

We fully support the City of Janesville in advancing this important initiative, and will use our existing relationships and knowledge of Brownfields Program to encourage direct participation in the program by our students. We have already partnered with the City of Madison in its brownfields initiative and are interested in extending this work. It is quite possible that one or more of our students could develop a Capstone Project that directly supports Janesville's brownfields program.

Securing USEPA funding is vital to community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at lorman@edgewood.edu.

Sincerely,

James Lorman

December 30, 2013

City Manager Mark Freitag
City of Janesville
18 North Jackson Street
Janesville, WI 53547
Dear Mr. Freitag:

Forward Janesville is pleased to support the City of Janesville's proposals requesting funding from the USEPA Brownfields Revolving Loan Fund Grant program. As an organization focused on business development and community vitality, we support the City's revitalization efforts.

Forward Janesville has long had an active interest in the revitalization of downtown. In addition to the many members who own and operate businesses in the affected area, businesses throughout the community have an interest in a vital, dynamic downtown area. Forward Janesville staff and volunteers have spent hundreds of hours on projects to help revitalize the area and we will continue to serve in various capacities to help guide and direct the planning process.

We fully support the City in advancing this important initiative and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by community members and stakeholders. Similarly, we will use our collective expertise to encourage public support for implementation of a redevelopment strategy.

Securing funding from the USEPA Brownfields Revolving Loan Fund Grant program is vital to our community efforts to build a sustainable economic future and to ensure the future prosperity of the downtown. We are excited to support the program and respectfully urge the EPA to fully fund this grant request.

Sincerely,



John Beckord, President
Forward Janesville



January 7, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mark Freitag,


HealthNet of Rock County Inc (HealthNet) is excited to support the City of Janesville's proposals for up to \$700,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. The mission of HealthNet of Rock County Inc. (HealthNet) is to ensure the provision of high quality primary health and dental care and information, free, to the medically underserved, low-income, residents of Rock County, Wisconsin. We support the City's brownfields program and its current revitalization efforts.

The community need for HealthNet services continues to increase – in part due to the economy - while our financial support continues to decline. HealthNet supports the goals of the proposed program: protect public health and the environment, remove blight, and clean-up sites so that they can be reused for economic and community purposes. Our patient base consists of residents who live near the City's concentration of potential brownfield sites. Furthermore, the building currently leased by HealthNet is within an identified brownfields area. The clean-up of these areas are critical to the health of the affected residents and businesses. Also, the revitalization of the identified sites will have a future positive impact on our economy.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at 608-314-1921 or executive-director@healthnet-rock.org.

Sincerely,


Jean Randles,
Executive Director

December 16, 2013

City Manager Mark Frietag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547



Dear Mr. Frietag,

Janesville Farmers Market, Inc. is excited to support the City of Janesville's proposal for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. As an organization focused on revitalizing the downtown, we support the City's brownfields program and its current efforts.

The Janesville Farmers Market was founded in 2005 with the goal of revitalizing the downtown by bringing people and activity to Main Street by providing fresh local produce and crafts six months of the year in the midst of a USDA identified food desert. Through partnerships with Everyone Cooperating to Help Others (ECHO) and UW Extension-Waukesha, the Janesville Farmers Market provides food vouchers and the ability to process Quest EBT transactions for low income individuals.

We are excited about the City's vision for a year round public market, as outlined in the Janesville Downtown Vision and Strategy. As the Janesville Farmers Market continues to grow and prosper, we will consider the long term goal of rehabilitating a downtown building for a year round public market.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders. Specifically, the Janesville Farmers Market will gladly offer a vendor stall at the market, as space permits, to host an informational display provided by the City or one of its brownfield partners.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at (847) 644-2028 and/or board@janesvillefarmersmarket.com.

Sincerely,

A handwritten signature in black ink, appearing to read "Terry Nolan".

Terry Nolan, Chair
Board of Directors
Janesville Farmers Market, Inc.



Member Johnson Financial Group

December 18, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mark Freitag:

I am excited to support the City of Janesville's proposal to apply for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund grants and advancing the brownfields program in the central riverfront area. In my role as Regional President for Johnson Bank and with direct involvement with the Downtown Revitalization Committee, I am particularly interested in serving as a member of the Loan Review Committee. I continue to see positive energy and action by groups and individuals in our community around improving the central riverfront area.

As part of my role on this Committee, I would bring my professional expertise and experience to the Loan Review Committee to help:

- Work with the city's financial consultant to help setup the program policies and procedures.
- Review loan/grant applications and make recommendations on them to the BAC and LRC (only 3-5 loans/grants expected over the next 5 years)
- Meet quarterly to review progress and suggest any program changes.

I fully support the City in advancing this important initiative, and will use my existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.

Securing USEPA funding is vital to the collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. I am excited to support and become directly involved in the RLF program and respectfully urge the EPA to fully fund these grant requests. If more information is needed, please do not hesitate to contact me at 608-743-1520 or lsquire@johnsonbank.com.

Sincerely,

Larry E. Squire
Southcentral Regional President

JOHNSON BANK

2021 E. HOLIDAY DRIVE
JANESVILLE, WI 53547
TEL: 608.743.4050
FAX: 608.743.4060

1 S. MAIN STREET
JANESVILLE, WI 53547
PHONE: 608.743.1500
FAX: 608.743.1510

1309 N. WRIGHT ROAD
JANESVILLE, WI 53547
TEL: 608.743.4040
FAX: 608.743.4030

December 17, 2013

Council President Kathy Voskuil
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Re: Support for U. S. EPA Revolving Loan Fund Grant Program

Dear Council President Voskuil:

I am pleased to provide this letter of support for the City's USEPA application for a Revolving Loan Fund grant for site clean up. As you are aware, Mercy Health Systems has had a strong and growing presence in Janesville for many years to the point where we are now Rock County's largest employer with a staff of more than 2,650 individuals.

As an active member on the City's Brownfields Advisory Committee, I fully endorsed the Committee's decision to focus its efforts on our central riverfront area. The river itself and the many important and highly visited community facilities in the area coupled with the area's outstanding transportation access lend it to becoming the showcase of the city and a source of great pride as the community continues to pull itself out the national recession. This area also hosts or is immediately adjacent to several of Mercy's key facilities, including:

- Our ever-growing main hospital and trauma center campus with 140 beds and providing a full array of health and surgical services at 1000 Mineral Point Ave.
- Our soon to be renovated Mercy Care Building (formerly the Riverview Clinic) at 580 N. Washington St.
- Our recently developed Henry Palmer Building containing our Mercy Options Behavioral Health programming, Mercy Home Care, our Marketing Department as well as the Mercy Foundation on Franklin St. adjacent to the main hospital campus, and the
- Sister Michael Mary Berry Clinic which consists of a two story parking structure with a third story multi-specialty clinic.

Given our significant investment in the focus area and our long-standing commitment to the community, Mercy Health Systems commits to being a willing partner in the City's proposed Brownfield programs. In addition to my continued involvement with the Brownfields Advisory Committee, Mercy is actively engaged in the following activities that could have a direct impact on the brownfields focus area.

- High-level discussions with other higher education and career training institutions about the development of a shared health sciences education center in the downtown within or adjacent to the study area that would include our nursing program.
- Internal discussion and analysis about the feasibility of creating a "walking mortgage" or similar programs that would incentivize our employees to buy or rent housing units in close proximity to their job location.
- Ongoing discussions with a developer about the ultimate disposition and redevelopment of a surplus property we own on River Street within the study area.

The proposed Area-wide Planning program will provide an ideal forum to work directly with the City and the community to shape the development of these projects. Further, our ultimate decisions on these may be influenced by the availability of programs like the proposed revolving loan fund.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund this grant request. If more information is needed from us, please do not hesitate to contact me at (608) 756-6112 and/or rgruber@mhsjvl.org.

Sincerely,

A handwritten signature in dark ink, appearing to read 'R. Gruber', written in a cursive style.

Richard H. Gruber
Vice President

January 15, 2014

Council President Kathy Voskuil
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Re: Support for and Affirmation of Partnership in USEPA
Revolving Loan Fund Grant Program

Dear Council President Voskuil:

The Neighborhood Action Team supports the City's Comprehensive Brownfields Program, and the City's application for the USEPA Brownfield Revolving Loan Fund grant for site clean-up. We are encouraged by the continued efforts of the City and the Downtown Revitalization Committee to identify, assess, and plan for future remediation of existing brownfields in and around the Neighborhood Action Team's areas of focus – the 4th Ward and Look West Neighborhood – and anticipate remaining active in the Downtown Revitalization Committee and other associated activities.

Accordingly, the Neighborhood Action Team will work to foster neighborhood understanding of the RLF and the City's Comprehensive Brownfields Program, and will encourage neighborhood participation in those components of the program which are open to the public through direct outreach and information sharing. We support the city in pursuing this important initiative, and feel that our existing relationships and knowledge of community needs and priorities will help to position the program for success.

The Neighborhood Action Team appreciates the focus of the City's Comprehensive Brownfields Program on our central riverfront, the "Rock Renaissance" area, as this area serves as a front yard to the 4th Ward and Look West Neighborhoods (among others) and is home to some of the City's most sensitive populations. As an organization committed to the health, safety, beauty, and vibrancy of Janesville's most historic residential neighborhoods, we embrace the opportunity to be a partner with the city in preparing and distributing information about how brownfields cleanup – as would be made possible with this funding source – can impact the well-being of our neighborhoods and the community as a whole. We believe that securing USEPA funding is vital to our collective community efforts, and respectfully urge USEPA to fully fund this request.

If more information is needed, please do not hesitate to contact me at (608)756-2592 or bbrh@charter.net

Sincerely,



Billy Bob Grahn
Neighborhood Action Team Chairperson



STATE REPRESENTATIVE
DEBRA KOLSTE

44TH DISTRICT



WISCONSIN STATE ASSEMBLY

December 17, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson St.
Janesville, WI 53547

Dear Mark Freitag:

I am writing to enthusiastically support the City of Janesville's proposal for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. Janesville is a regional commercial hub and the redevelopment of these areas is important to economic expansion in South Central Wisconsin.

Janesville is the largest urban area in Rock County, which is one of the most important agricultural counties in Wisconsin. Preservation of the farmland surrounding the city is extremely important. The redevelopment of existing, blighted properties within the city is a better solution than new development on some of the world's best farmland.

The sites being considered for development are along the Rock River or in the central part of the city of Janesville. The sites are easily accessible to pedestrians or by public transportation or bicycle. The ease of access creates numerous redevelopment options, including recreational, commercial and industrial uses.

I firmly support the efforts of the city to redevelop these areas using the USEPA Brownfields Revolving Loan Fund Grants and will encourage use of the program by business leaders and community members.

Securing USEPA funding is essential to Janesville's efforts to build its economy and provides for the needs of its residents. I fully support this program and urge the USEPA to fully fund the revolving loan program for the city of Janesville.

Please feel free to contact me in regards to this at (608) 266-7503 or at rep.kolste@legis.wi.gov.

Sincerely,

A handwritten signature in black ink that reads "Debra Kolste".

Debra Kolste
Representative
44th Assembly District

DK/sje



December 19, 2013

Ryan Garcia

City of Janesville Economic Development Coordinator

P.O. Box 8005

Janesville, WI 53547

Dear Ryan:

I am writing to enthusiastically endorse the City of Janesville's application to the USEPA for brownfield redevelopment grants. It is my understanding that the City is aiming to redevelop an area in the central city along the Rock River.

As a river conservation organization, the River Alliance is pleased to see this kind of commitment to river restoration. We acknowledge Janesville's vision for using the river as a real asset and centerpiece of its inner core redevelopment effort. It appears to be a classic case in which economic development and river restoration go hand-in-hand.

The River Alliance has an urban rivers program, by which we have worked with citizens in cities to make the case for urban river revitalization, including raising grants and creating redevelopment plans.

Along that path, we have encountered numerous good stories about urban riverfront redevelopment and policies and ordinances that support and advance that development. As part of Janesville's effort we would be happy to provide the following assistance:

- Making at least one public presentation on the importance of revitalizing urban riverfronts and the successes other communities have had in Wisconsin and elsewhere in the US.
- Providing information and case studies from other communities' river revitalization efforts and the "best practices" learned from those experiences.
- Using our contacts and network in the area to help the city engage other environmental organizations and interests.

We wish you all the best in your pursuit of the EPA grants, and we look forward to hearing what happens next.

Sincerely,

Denny Caneff

Executive Director

ROCK COUNTY, WISCONSIN



County Administrator
51 South Main Street
Janesville, WI 53545
(608)757-5510
Fax (608)757-5511

December 31, 2013

Mr. Mark Freitag
City Manager
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

RE: Letter of Support for USEPA Brownfield Application

Dear Mark:

On behalf of the County of Rock, please add this letter of support to the City's USEPA Revolving Loan Fund (RLF) application packet. This program will provide a valuable source of external funding that the City can direct toward redeveloping its central riverfront area.

Brownfield sites such as abandoned gas stations and vacant commercial or industrial buildings create challenges for the County as well as the City and our citizens. These sites often become tax delinquent which require other County taxpayers to make up the property taxes not being paid on these properties. These properties become eyesores which have a negative effect on surrounding property values. In addition, the health effects these properties have on individuals living in nearby properties is often not known.

The City Administration has taken a forward thinking approach with respect to these properties. The due diligence conducted by the City has positioned it to leverage this USEPA funding source. This funding will enable the City to accelerate the pace and scope of redevelopment; thereby, contributing in a positive manner toward the County's overall economic and environmental health.

The County of Rock fully supports the City's USEPA funding application. Please feel free to contact any of the County agencies, such as the Planning, Community and Economic Development Agency, the Health Department or my office if we can be of assistance.

Sincerely,

A handwritten signature in black ink, appearing to read "Craig Knutson", is written over a horizontal line.

Craig Knutson
County Administrator

Cc: James Otterstein, Economic Development Manager – Rock County ED Agency
Karen Cain, Health Officer

ROCK COUNTY 5.0

ONE VISION | ONE VOICE

December 30, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mark,

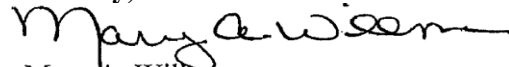
Rock 5.0 is excited to support the City of Janesville's proposals for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. As an organization focused on economic development we support the City's brownfields program and its current revitalization efforts.

The mission of Rock County 5.0 is to retain jobs and businesses in the Rock County area as well as to grow our economic development base by reaching outside Wisconsin to bring new companies and new jobs to this area. The work that we do will be further enhanced by the opportunity to continue Brownfield Site Programs in the central area of Janesville. Janesville was incredibly hard hit in the recession and by the pull out of the auto industry. Programs such as this are critical to our overall success.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund this grant request. If more information is needed from us, please do not hesitate to contact me at (608) 754-7771 and/or mary.willmer@bmo.com.

Sincerely,



Mary A. Willmer
Co-Chair, Rock 5.0

51 South Main Street Janesville, WI 53545 P.608.757.5598 F.608.757.5586
www.rockcounty5.com



Rock River Trail Initiative

128 N Church Street
Rockford, IL 61101

January 9, 2014

Mark Freitag, City Manager
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mr. Freitag:

The Rock River Trail Initiative (RRTI) fully supports the City of Janesville's proposal for up to \$1,000,000 in US EPA Brownfields Revolving Loan Fund Grant for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge on the Rock River.

The RRTI has established a 320-mile recreational water trail on the Rock River through Wisconsin and Illinois. The Rock River Water Trail was designated into the National Water Trails System by the US Department of the Interior and the National Park Service. A separate Rock River Route on roads and trails along the river offer residents and visitors alike the opportunity to also drive, bike and hike the river corridor. The RRTI supports Janesville's brownfields program and revitalization program because no one wants to travel in dirty water or travel through aging and worsening urban-core mistakes.

The RRTI is a member of Janesville's Brownfields and Health Monitoring programs. The RRTI has proposed and looks for support in establishing two water prototype testing sites in Janesville at Wilson elementary School and at the Rock Aqua Jays' Water Ski Show Team's stadium in Traxler park on the Rock River as part of our effort to establish water testing sites along the entire length of the Rock River's course. Also, the RRTI received \$2,500 from Rock County Health Department's *Transform Rock County Coalition* for RRTI branding, site marking, directional and access signage on the river, which will be spent in coordination with municipalities and park departments on the river in Rock County. The US EPA funding will make these projects and partnerships stronger, and continue to complement them as well.

We fully support the city in advancing this important initiative and will use our existing relationships, knowledge of community needs and priorities, and outreach networks with the 37 municipalities and 11 counties in the two states of the Rock River, to encourage direct participation in the program by the community members we serve as well as other community residents and stakeholders. Please visit www.rockrivertrail.com to read about our current activities. The City of Janesville is one of our great supporters and partners, and the RRTI is theirs reflectively.

Securing US EPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future quality of life for our river community. We are excited to support the program and respectfully urge the EPA to fully fund the grant request. If more information is needed, please do not hesitate to contact me on my cell phone, 1 815 670-6440.

Sincerely,

Frank Schier

Frank Schier
Founder and Coordinator

The Rock River Trail in Wisconsin and Illinois

TIM CULLEN

STATE SENATOR

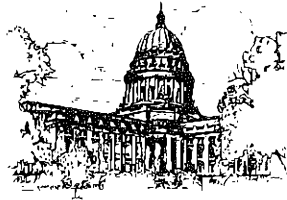
15th District

Capitol Address:
State Capitol, South Wing
P.O. Box 7882
Madison, WI 53707-7882
(608) 266-2253

Toll Free:
1 (800) 334-1468

E-Mail Address:
Sen.Cullen@legis.wi.gov

Web Address:
<http://cullen.senate.wi.gov>



December 23, 2013

Linda Mangrum
EPA Region 5
77 W. Jackson Blvd.
Chicago, IL 60604

Dear Ms. Mangrum:

I am pleased to support the City of Janesville's application for a brownfields grant from the U.S. Environmental Protection Agency. The grant of up to \$1 million would allow the city to establish a revolving loan fund for advancing the brownfields program in the central riverfront area.

As a state senator, I am committed to helping Janesville revitalize after the loss of several manufacturers who employed thousands of workers. The city has already laid the groundwork for redevelopment of brownfields by conducting an inventory and prioritizing sites for clean-up. The grant for which the city is applying will allow Janesville to move forward with brownfields clean-up and redevelopment.

I fully support the city in advancing this important initiative, and will use my existing relationships, knowledge of community needs, and outreach networks to encourage direct participation in the program by the community members I serve.

I respectfully urge the EPA to fully fund this grant request. Please do not hesitate to contact me at (608) 266-2253.

Sincerely,

Tim Cullen
State Senator

TC:js

SOUTH CENTRAL WI BUILDERS ASSOCIATION

One Parker Place, Suite 495
Janesville, WI 53545
608-752-8075
www.scwba.com



December 18, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mark Freitag,

The South Central Wisconsin Builders Association gladly supports the City of Janesville's proposals for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. As an organization our goal is to unite people involved in the building industry to encourage high standards of professionalism and service, promote attainable quality housing by working with local governments and improve our community through active involvement.

Our strong commitment to Janesville is demonstrated by our member's involvement in various boards and committees that partner and support economic development in Janesville. We fully support the City's brownfields program and its current revitalization efforts.

We fully support the City in advancing this important initiative, and will use our existing relationships with over 200 local business members, as well as the resources available to us at the Wisconsin Builders Association and the National Association of Home Builders.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at (608) 752-8075 and/or carol@scwba.com.

Sincerely,

Carol Engebretson
Executive Officer

To: Ryan Garcia
emailed 12/27/13 csm

DIVISION OF PUBLIC HEALTH



State of Wisconsin

Department of Health Services

Scott Walker
Governor

Kitty Rhoades
Secretary

1 WEST WILSON STREET
P O BOX 2659
MADISON WI 53701-2659

608-266-1251
FAX: 608-267-2832
TTY: 888-701-1253
dhs.wisconsin.gov

December 23, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53548

Dear Mark Freitag:

The Wisconsin Department of Health Services (DHS) strongly supports the City of Janesville's proposal for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grant program monies for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. DHS fully supports efforts to strengthen economic prosperity and quality of life as these factors are inextricably linked to key determinants of health in our communities. Through these grant proposals and several other successful related projects, the City of Janesville has demonstrated the vision and ability to leverage these projects into impactful improvements in both the economy and health of the community.

The Rock County Health Department, in close collaboration with DHS, has received funding from the Agency for Toxic Substances and Disease Registry in order to address poor community health determinants and human health risks in Janesville due to chemically damaged properties through environmental health assessment and community engagement. DHS serves on the Health Monitoring Committee created by the City that includes members from local health and social service organizations as well as non-profit organizations.

Securing this USEPA funding is vital to collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of Janesville residents. We are pleased to support the program and urge the EPA to fully fund this grant request. If more information is needed from us, please do not hesitate to contact Liz Evans of my staff at Liz.Evans@wisconsin.gov or (608) 266-3393.

Sincerely,

A handwritten signature in black ink, appearing to read 'Karen McKeown'.

Karen McKeown, RN, MSN
Administrator
Division of Public Health



Architectural Design

Custom Residential

Light Commercial

Land Development

December 17, 2013

City Manager Mark Freitag
City of Janesville
18 N. Jackson Street
Janesville, WI 53547

Dear Mark Freitag,

Webco is excited to support the City of Janesville's proposals for up to \$1,000,000 in USEPA Brownfields Revolving Loan Fund Grants for advancing the brownfields program in the central area riverfront from the Memorial Drive Bridge to the Jackson Street Bridge. As an organization our goal is to provide high quality construction and development in the Rock County area. We build distinctive homes and custom commercial projects at exceptional values. Our strong commitment to Janesville is demonstrated by our investment in development property in Janesville and our continued involvement in various boards and committees that partner and support economic development in Janesville. We fully support the City's brownfields program and its current revitalization efforts.

Being a full service design / develop / build company we bring a skill set that encompasses design, scheduling, cost analysis and construction with 25 years of experience. We have the ability and experience to create a vision and the knowledge and tools to accomplish the task. As an active member of the City's Rock Renaissance Implementation Strategy Committee, I will continue to make my experience and expertise available to the City as part of these proposed grant programs. Further, I am a member of the South Central Builders Association and will serve as liaison to that organization and the resources it has available as well.

We fully support the City in advancing this important initiative, and will use our existing relationships, knowledge of community needs and priorities, and outreach networks to encourage direct participation in the program by the community members that we serve as well as other community residents and stakeholders.

Securing USEPA funding is vital to our collective community efforts to build a sustainable economic future and to ensure the future health and wellbeing of the community. We are excited to support the program and respectfully urge the EPA to fully fund these grant requests. If more information is needed from us, please do not hesitate to contact me at (608) 755-0720 and/or timw@webcogc.com.

Sincerely,

Timothy A. Weber ~ President

1615 Newport Avenue
Janesville, WI 53548

608-755-0720
Fax: 608-752-2910

www.webcogc.com

Appendix VI: Other Factors Checklist

Appendix VI
Other Factors Checklist

Please identify (with an **X**) if any of the below items apply to your community or your project as described in your proposal. To be considered for an Other Factor, you must include the page number where each applicable factor is discussed in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the evaluation process. If this information is not clearly discussed in your narrative proposal or in any other attachments, it will not be considered during the selection process.

- ☐ Community population is 10,000 or less
- ☐ Federally recognized Indian tribe
- ☐ United States territory
- ☐ Applicant will assist a Tribe or territory
- ☐ Targeted brownfield sites are impacted by mine-scarred land
- ☐ Targeted brownfields sites are contaminated with controlled substances
- ☒ Recent natural disaster(s) (2006 or later) occurred within community, causing significant community and environmental distress

The City of Janesville was severely impacted by the 500-year flood in 2008, which caused an estimated \$38,690,000.00 in damages city-wide. (Please see pages 1, 3, and 4)

- ☒ Project is primarily focusing on Phase II assessments

Phase II Assessments have and will continue to be undertaken utilizing our Communitywide Assessment Grant from EPA, received in 2011. RLF will provide funding for remediation and cleanup activities at previously confirmed brownfield sites.

- ☒ Applicant demonstrates firm leveraging commitments for facilitating brownfield project completion by identifying amounts and contributors of funding in the proposal and have included documentation

Yes, please see page 9 and associated attachments

☒ Community experienced manufacturing plant closure(s) (2008 or later) tied to the targeted brownfield sites or project area, including communities experiencing auto plant closures due to bankruptcy or economic disruptions.

The Janesville GM Assembly Plant closed December 23, 2008, causing over 2,000 jobs lost at the facility and about 6,000 jobs lost in the City overall (Please see pages 1, 4, and 6)

☐ Recent (2008 or later) significant economic disruption (unrelated to a natural disaster or manufacturing/auto plant closure) has occurred within the community, resulting in a significant percentage loss of community jobs and tax base.

☐ Applicant is a recipient or a core partner of a HUD-DOT-EPA Partnership for Sustainable Community (PSC) grant that is directly tied to the project area, and can demonstrate that funding from a PSC grant has or will benefit the project area. To be considered, **applicant must attach documentation** which demonstrates this connection to a HUD-DOT-EPA grant

☒ Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant

The City entered a Cooperative Agreement with EPA in August of 2013, and has begun work on an AWP focused on the Riverfront through Downtown Janesville. (Please see pages 4, 6, 9 and 12 - 15)

☒ Community is implementing green remediation plans

The City will require green remediation plans consistent with EPA's Green Remediation Focus (as seen at <http://www.clu-in.org/greenremediation/>) and the Wisconsin Department of Natural Resources Initiative for Sustainable Remediation and Redevelopment (see <http://dnr.wi.gov/topic/brownfields/rrprogram.html> and click the "Greener cleanups" tab under the Remediation and Redevelopment Program description for more information). (Please see pages 4, 5, and 13)

☐ Climate Change

Application for Federal Assistance SF-424

* 1. Type of Submission:

- ☐ Preapplication
☒ Application
☐ Changed/Corrected Application

* 2. Type of Application:

- ☒ New
☐ Continuation
☐ Revision

* If Revision, select appropriate letter(s):

* Other (Specify):

* 3. Date Received:

01/21/2014

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

* a. Legal Name:

City of Janesville

* b. Employer/Taxpayer Identification Number (EIN/TIN):

39-6005472

* c. Organizational DUNS:

0738410250000

d. Address:

* Street1:

18 N. Jackson St.

Street2:

PO Box 5005

* City:

Janesville

County/Parish:

* State:

WI: Wisconsin

Province:

* Country:

USA: UNITED STATES

* Zip / Postal Code:

53547-5005

e. Organizational Unit:

Department Name:

Economic Development

Division Name:

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

Mr.

* First Name:

Ryan

Middle Name:

* Last Name:

Garcia

Suffix:

Title:

Economic Development Coordinator

Organizational Affiliation:

* Telephone Number:

608.755.3180

Fax Number:

* Email:

garciar@ci.janesville.wi.us

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

Environmental Protection Agency

11. Catalog of Federal Domestic Assistance Number:

66.818

CFDA Title:

Brownfields Assessment and Cleanup Cooperative Agreements

* 12. Funding Opportunity Number:

EPA-OSWER-OBLR-13-06

* Title:

FY14 Guidelines for Brownfields Revolving Loan Fund Grants

13. Competition Identification Number:

NONE

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

City of Janesville FY14 Revolving Loan Fund Grant

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:* a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="700,000.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="140,899.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="840,899.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☒ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:

* Last Name:

Suffix:

* Title: * Telephone Number: Fax Number: * Email: * Signature of Authorized Representative: * Date Signed:

BUDGET INFORMATION - Non-Construction Programs

OMB Number: 4040-0006
Expiration Date: 06/30/2014

SECTION A - BUDGET SUMMARY

Grant Program Function or Activity (a)	Catalog of Federal Domestic Assistance Number (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. USEPA FY 14 Brownfields Revolving Loan Fund Gra	66.818	\$	\$	\$ 700,000.00	\$ 140,899.00	\$ 840,899.00
2.						
3.						
4.						
5. Totals		\$	\$	\$ 700,000.00	\$ 140,899.00	\$ 840,899.00

Standard Form 424A (Rev. 7- 97)
Prescribed by OMB (Circular A -102) Page 1

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	GRANT PROGRAM, FUNCTION OR ACTIVITY				Total (5)
	(1)	(2)	(3)	(4)	
	USEPA FY 14 Brownfields Revolving Loan Fund Gra				
a. Personnel	\$ 62,741.00	\$	\$	\$	\$ 62,741.00
b. Fringe Benefits	13,614.00				13,614.00
c. Travel					
d. Equipment					
e. Supplies	3,794.00				3,794.00
f. Contractual	60,750.00				60,750.00
g. Construction					
h. Other	700,000.00				700,000.00
i. Total Direct Charges (sum of 6a-6h)	840,899.00				\$ 840,899.00
j. Indirect Charges					\$
k. TOTALS (sum of 6i and 6j)	\$ 840,899.00	\$	\$	\$	\$ 840,899.00
7. Program Income	\$	\$	\$	\$	\$

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Prescribed by OMB (Circular A -102) Page 1A

SECTION C - NON-FEDERAL RESOURCES

(a) Grant Program		(b) Applicant	(c) State	(d) Other Sources	(e)TOTALS
8.	Brownfield Revolving Loan Fund Grant	\$ 140,899.00	\$	\$	\$ 140,899.00
9.					
10.					
11.					
12. TOTAL (sum of lines 8-11)		\$ 140,899.00	\$	\$	\$ 140,899.00

SECTION D - FORECASTED CASH NEEDS

	Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
13. Federal	\$	\$	\$	\$	\$
14. Non-Federal	\$				
15. TOTAL (sum of lines 13 and 14)	\$	\$	\$	\$	\$

SECTION E - BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT

(a) Grant Program		FUTURE FUNDING PERIODS (YEARS)			
		(b)First	(c) Second	(d) Third	(e) Fourth
16.		\$	\$	\$	\$
17.					
18.					
19.					
20. TOTAL (sum of lines 16 - 19)		\$	\$	\$	\$

SECTION F - OTHER BUDGET INFORMATION

21. Direct Charges:		22. Indirect Charges:	
23. Remarks:			